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Merton Council

Cabinet Agenda

Membership

Councillors:

Mark Allison (Chair)
Agatha Mary Akyigyina OBE
Mike Brunt
Tobin Byers
Caroline Cooper-Marbiah
Natasha Irons
Rebecca Lanning
Owen Pritchard
Marsie Skeete
Eleanor Stringer
Martin Whelton

Date: Monday 8 February 2021

Time: 7.15 pm

Venue: This will be a virtual meeting and therefore not held in a physical location, in accordance with s78 of the Coronavirus Act 2020

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<https://www.youtube.com/user/MertonCouncil>.

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Cabinet Agenda

8 February 2021

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| 2 | Declarations of pecuniary interest | |
| 3 | Minutes of the previous meeting | 1 - 12 |
| 4 | Financial Monitoring report 2020/21 - December 2020 | 13 - 78 |
| 5 | Award of Main Services Contract - Merton Adult Learning | 79 - 86 |
| 6 | Exclusion of the public
To RESOLVE that the public are excluded from the meeting during consideration of the following report on the grounds that it is exempt from disclosure for the reasons stated in the report. | |
| 7 | Award of Main Services Contract - Merton Adult Learning - Exempt appendices | 87 - 92 |

Note on declarations of interest

Members are advised to declare any Disclosable Pecuniary Interest in any matter to be considered at the meeting. If a pecuniary interest is declared they should withdraw from the meeting room during the whole of the consideration of that matter and must not participate in any vote on that matter. For further advice please speak with the Managing Director, South London Legal Partnership.

Agenda Item 3

All minutes are draft until agreed at the next meeting of the committee/panel. To find out the date of the next meeting please check the calendar of events at your local library or online at www.merton.gov.uk/committee.

CABINET

18 JANUARY 2021

(7.15 pm - 8.38 pm)

PRESENT: Councillor Mark Allison (in the Chair),
Councillor Agatha Mary Akyigyina, Councillor Tobin Byers,
Councillor Caroline Cooper-Marbiah,
Councillor Rebecca Lanning, Councillor Owen Pritchard,
Councillor Marsie Skeete, Councillor Eleanor Stringer and
Councillor Martin Whelton

ALSO PRESENT: Councillors Anthony Fairclough, Edward Gretton, Daniel Holden,
Nick McLean, Aidan Mundy and Peter Southgate

Ged Curran (Chief Executive), Hannah Doody (Director of
Community and Housing), Caroline Holland (Director of
Corporate Services), Fabiola Hickson (Manager business
improvement law), Chris Lee (Director of Environment and
Regeneration), Jason Andrews (Environmental Health Pollution
Manager), Matt Burrows (Head of Communications and
Customer Experience), Anthony Hopkins (Head of Library,
Heritage and Adult Education Services), Cathryn James (Interim
Assistant Director, Public Protection), Octavia Lamb (Policy and
Research Officer (Labour Group)), Ben Stephens (Head of
Parking Services) and Louise Fleming (Democracy Services
Manager)

1 APOLOGIES FOR ABSENCE (Agenda Item 1)

Apologies were received from Councillor Irons. The Chair advised that Councillor Irons was taking maternity leave and that interim cover arrangements for her Cabinet portfolio would be announced in due course.

2 DECLARATIONS OF PECUNIARY INTEREST (Agenda Item 2)

Councillor Tobin Byers declared a non-pecuniary interest in item 9 as he was the Chair of Age UK Merton and advised that he would not be taking part in the consideration of that item.

The Chair advised that this item would be taken last to allow Councillor Byers to leave the meeting. Items are listed below as they appeared in the agenda for ease of reference.

3 MINUTES OF THE PREVIOUS MEETING (Agenda Item 3)

RESOLVED: That the minutes of the meeting held on 7 December 2020 are agreed as an accurate record.

4 CLIMATE CHANGE DELIVERY PLAN - YEAR 1 (Agenda Item 4)

The Cabinet Member for Housing, Regeneration and the Climate Emergency presented the item which set out a delivery plan for year 1 of the Council's Climate Change Strategy, with 8 work streams working towards a reduction in greenhouse gas emissions and to adapt to the effects of climate change, within the borough and within the Council's buildings and services in 2021. The plan set out foundations upon which further actions could be built and accelerated the rate of change in response to the climate emergency. In recognition that many of the actions required to achieve the net zero target by 2050 were dependent on others, an extensive communications plan had been drawn up with a community based climate action group to shortly hold its first meeting. The report also acknowledged the funding gaps that the Council was not expected to fill but would be needed by others to meet the 2050 net-zero target.

The Cabinet Member for Adult Social Care and Public Health congratulated the Cabinet Member and the officers involved for an ambitious plan to tackle climate change and reduce emissions and it was timely that the report preceded one of the tangible actions to do so elsewhere on the agenda. Merton recognised the link between the climate emergency and public health and therefore actions were embedded into the public health approach.

The Cabinet Member for Finance welcomed the report and thanked all those involved. He emphasised the importance of cross party work on the development of the plan and encouraged all Members to engage in the next stage of the delivery plan and to work with their communities to encourage the behaviour change required to meet the net zero target.

The Cabinet Member for Children and Education welcomed the report and that children and young people had been involved with the drafting of the plan, due to the impact that climate change had on children and young people.

The Cabinet Member for Women and Equalities expressed concern over the impact of climate change and emissions on a range of groups with protected characteristics and the evidence of the disproportionate impact on people from ethnic minorities. The delivery plan would play an important role in promoting equalities.

The Chair thanked all for their contributions and welcomed the report which demonstrated the commitment to this priority area and the cross party working.

RESOLVED:

1. That the Climate Delivery Plan – Year 1 be adopted.
2. That delegated authority be given to the Director of Environment and Regeneration, Chris Lee in consultation with Cllr Martin Whelton, the Cabinet member for Regeneration, Housing and Climate Change to make minor amendments.

5 REFERENCE FROM THE SUSTAINABLE COMMUNITIES OVERVIEW AND

SCRUTINY PANEL: EMISSIONS BASED PARKING CHARGES- A STRATEGIC APPROACH (Agenda Item 5)

The Chair advised that items 5 and 6 would be considered together. The detailed minute of the response to the reference report is set out at item 6 below.

At the invitation of the Chair, the Chair of the Sustainable Communities Overview and Scrutiny Panel presented the report which set out recommendations for the Cabinet to consider when making decisions on emissions based charging. He gave an overview of the discussion and welcomed the cross party contributions to developing the policy. He welcomed the slight change in the scheme since it had been considered at the Scrutiny Panel, to further support those in need. He thanked all those involved for their contributions to the meeting.

At the invitation of the Chair, Councillor Anthony Fairclough also spoke on this item. He encouraged the Cabinet to consider further changes to the scheme and outlined the ways in which he felt that the policy was deficient, in particular in relation to off street parking and through traffic, the targeting of Wimbledon and Raynes Park and the issue of visitor permits which he felt damaged public trust in the scheme.

RESOLVED:

That the reference of the Sustainable Communities Overview and Scrutiny Panel set out in paragraphs 2.11 to 2.19 of the Cabinet report be taken into account when making decisions on the Emissions Based Charges proposal.

6 EMISSION BASED VEHICLE CHARGING REVIEW OF CONSULTATION. (Agenda Item 6)

The Cabinet Member for Adult Social Care and Public Health presented the report, thanking all those involved and welcoming the lengthy consultation process to ensure that the proposals met the objectives, namely to tackle air quality and address climate change through active steps to reduce harmful emissions in the borough. Although the Council had limited levers to tackle air quality, it had been demonstrated that the ULEZ in London had reduced overall air pollution by 40% and therefore it was right to build on this evidence in Merton to reduce emissions and fulfil the objectives of the Air Quality Action Plan, of which emissions based charging was a key element. The proposals in the report aligned with the Government's "Polluter Pays" principle, the Treasury's vehicle excise duty that the greater share of the tax burden should fall on those who purchase the most polluting cars and the Government's plans to ban the sale of new petrol and diesel cars within the next 10 years. By abolishing the diesel levy surcharge, a fairer approach would be established which would result in around half of existing residential permit holders see their charges either reduce or stay the same. Only the most polluting vehicles in bands H and above would see a price increase and would be a key factor in affecting behaviour change, in combination with other measures including Low Traffic Neighbourhoods and School Streets, by encouraging users to consider purchasing a lower polluting vehicle, choose more sustainable and healthy modes of transport or

use of one of Merton's car clubs. Continuous monitoring would be essential to ensure that the measures continued to meet the Council's objectives.

The Cabinet Member for Housing, Regeneration and the Climate Emergency thanked all the officers involved in the extensive consultation and the proposals would be of benefit to the borough. The majority of respondents agreed with the overarching principle of the need to tackle air quality and climate change. He highlighted the response from Transport for London which welcomed the proposed approach. He summarised the responses in the consultation and felt that the proposals would lead to a step change in behaviour and encourage switching to less polluting vehicles and more sustainable transport choices. It was noted that as the measures achieve the objectives, the income from parking permits was projected to decrease. Any revenue received from the proposals could only be spent in line with the provisions of the Road Traffic Regulation Act 1984, and therefore could be reinvested in complimentary sustainable transport measures thus further contributing to the Council's objectives. In response to feedback received, the prices for the middle bands G and H had been reduced by £5 and £20 respectively, resulting in approximately 50% of the least polluting vehicles not paying a higher charge. The introduction of the RingGo parking technology in early 2020 now enabled the introduction of emission based parking charges and a number of respondents supported the move to the "polluter pays" principle. In the original proposals there had been no concessions to elderly groups, however taking into consideration responses received in the consultation, it was proposed to include a concession for those residents living in a CPZ over the age of 75; those in receipt of council tax benefit and those registered as a single occupant which would provide for up to 12 visitor passes a year at a 50% discount. This would support those vulnerable residents at risk of social isolation and digital exclusion that may be more reliant on visitors. He thanked the Chair of the Scrutiny Panel and Councillor Fairclough for their contributions and recommended the report for approval.

The Chair thanked both Cabinet Members for their presentations and work on this report, highlighting the evidence that these measures would encourage a move to lower emitting vehicles and noting the projected fall in income from parking permits.

The Director of Environment and Regeneration thanked the Scrutiny Panel for their helpful contribution to the debate and the comments which had been addressed in report. He stressed the need to keep the measures under review, to monitor the impact on car usage and air quality in the borough and monitor the wider London measures brought about to tackle this important topic. In response to a question from the Chair, the Director advised that the Council did not have any powers to charge road users in the borough nor introduce CPZs in areas where they had not been petitioned. The Council was seeking to utilise only those powers it had available to it.

The Chair summarised the points raised relating to the evidence supporting the proposals and the changes made to the proposals as a result of the consultation. He thanked Councillors Fairclough and Mundy for their contributions and welcomed the cross party collaboration on the proposals.

RESOLVED:

1. That the responses made during the formal consultation process alongside the further references and considerations raised by the Sustainable Communities Overview and Scrutiny Panel be noted.
2. That the proposed emissions based charging model and charges as set out in Appendix 5 of this report including the amendment to band G & H Residential permit prices be approved.
3. That the introduction of the changes with effect from 1st April 2021, or as soon as practicable thereafter be approved.
4. That authority be delegated to the Director of Environment and Regeneration, in consultation with the Cabinet Members for Regeneration, Housing and the Climate Emergency and Adult Social Care and Public Health, to finalise any operational matters in relation to the implementation of the proposals.
5. That authority be delegated to the Director of Environment and Regeneration, in consultation with the Cabinet Members for Regeneration, Housing and the Climate Emergency and Adult Social Care and Public Health, to make any future minor alterations to the scheme, including the introduction of any additional measures deemed necessary to mitigate the impact of the proposals and to support and incentivise sustainable travel choices.
6. That the proposed emissions based parking charges scheme be reviewed and reported to Cabinet no later than 24 months after implementation of the proposals.
7. A concession be provided to those residents living in a CPZ that are over 75, are registered on the Council tax register as a single occupant and in receipt of Council Tax benefit. These residents will be entitled to a maximum of 12 visitor permits per year at 50% discount for use in the CPZ that they reside in.
8. The annual rental cost to residents for a cycle parking space in secure residential cycle storage (cycle hangers) be subsidised as set out in 7.6 and 7.7.

7 HERITAGE STRATEGY 2021 - 2025 (Agenda Item 7)

The Cabinet Member for Culture, Leisure and Skills presented the report which set out the draft Heritage Strategy for 2021-25, thanking the officers, heritage and voluntary sector partners involved in the refresh of the Heritage Strategy. A collaborative action plan would be drawn up with partners to form the basis of monitoring and delivering the Strategy.

The Chair thanked the officers involved and welcomed the report.

RESOLVED

1. That the Heritage Strategy 2021 – 2025 be reviewed.
2. That the Heritage Strategy 2021 – 2025 be adopted by the Council.

8 PUBLIC CONSULTATION ON MERTON'S DRAFT BOROUGH CHARACTER AND SMALL SITES DRAFT SUPPLEMENTARY PLANNING DOCUMENTS (Agenda Item 8)

The Cabinet Member for Housing, Regeneration and the Climate Emergency presented the report which set out the proposed consultation on a Borough Character and small sites supplementary planning document, which would assist in assessing planning applications to reflect the unique character of the borough and encourage a design led approach. He thanked the officers involved and asked the Cabinet to endorse the proposals.

The Chair thanked the Cabinet Member and the officers for their work on the report.

RESOLVED:

1. That a six-week public consultation on the draft Borough Character Study and draft small sites guidance (both draft supplementary planning documents to Merton's Local Plan) to take place between February and March 2021 be approved.
2. That approval of the consultation documents be delegated to the Director of Environment and Regeneration, Chris Lee, in consultation with the Cabinet Member for Housing, Regeneration and the Climate Emergency, Cllr Martin Whelton.

9 EXEMPTION REPORT FOR PUBLIC HEALTH COMMISSIONED SERVICES (Agenda Item 9)

The Cabinet Member for Finance left the meeting and did not return for the duration of this item.

The Cabinet Member for Adult Social Care and Public Health presented the report which set out a proposal for the extension of four contracts for the provision of commissioned Public Health services, to enable joined up care for residents.

The Chair thanked the Cabinet Member and the officers involved.

RESOLVED:

1. That the exemption from Contract Standing Orders (CSO) to enable four Public Health commissioned service contracts (as described below) to be extended for 12 months (14 months for Befriending contract) plus the option to extend for a further 12 months be agreed. This requires:

2. That it be agreed for the services to be exempt from Contract Standing Order (CSO) 27 under the provisions of CSO 19 (Contracts above the upper threshold (£100,001)). Under CSO 27, this is an 'extension' of Contract not expressly allowed for within the Contract Notice and the Contract will be classified as a Direct Award, which requires agreement for which an Exemption must be sought.
3. That within the 12 month extension period for the Children's Community Public Health service (contract no. 4), a variation of the contract would take place, which would remodel the support provided for vulnerable young first-time mothers. This would mean the Family Nurse Partnership (FNP) programme would be stepped down and clients would transition into the new bespoke model to be delivered by the health visiting service. In the event of significant COVID-19 restrictions, Cabinet also agree flexibility, and in extremis, an option not to undertake this variation within the 12 months extension.
4. That authority be delegated to Hannah Doody, Director of Community & Housing to finalise and approve terms and conditions for the contract variation, within existing public health grant budget and compliant with mandatory public health duties.

10 BUSINESS PLAN 2021-25 (Agenda Item 10)

The Chair advised that items 10 and 11 would be considered together although the minutes are set out separately for ease of reference.

The Cabinet Member for Finance presented the report which set out the draft Business Plan for 2021-25 and apologised for the lateness of the report, which had been due to officers working to ensure Members had the most up to date financial information. He also thanked all Scrutiny Members for their flexibility in changing the timetable due to the late settlement announcements and spending review. Unfortunately following those late announcements, a gap in the budget for the next year remained and the Council would be required to make additional savings, due to failure of government to recompense the Council for supporting residents through the pandemic. Those savings would be considered at the respective Scrutiny Panels and a special Overview and Scrutiny Commission in mid-February.

The report also recommended levying the Adult Social Care precept and raising council tax to the maximum allowed without a referendum, which was not a decision which had been taken lightly and would not have been taken had it been avoidable, in view of the ongoing impact of the pandemic on many residents. Even with the additional measures, a gap of nearly £6m remained in 2022/23, rising to £11.5m in the following year. He drew the Cabinet's attention to the DSG deficit and the impact of the Government's lack of a solution to address the deficit, which affected all local authorities and it was important to press the Government for a plan.

The Chair thanked the Cabinet Members and the officers involved.

The Director of Corporate Services advised that due to the current risks, it had been decided to not participate in the business rate pool for the next year, along with a number of other boroughs, although this would be kept under review. Further work would be carried out on actions to mitigate the increase in the DSG deficit and there

was some use of reserves proposed to reduce the budget gap. There would be a further round of budget scrutiny with the final business plan and equalities assessments coming to the special Cabinet meeting in February for consideration.

The Chair thanked all those involved for their work on the report, echoed the points made by the Cabinet Member in his presentation and looked forward to considering the comments made by the Scrutiny Panels in the third round of scrutiny which would be considered at the special meeting of the Cabinet in February.

RESOLVED:

1. That the new draft savings/income proposals (Appendix 3a) and associated draft equalities impact assessments (Appendix 4) put forward by officers be agreed and referred to the Overview and Scrutiny panels and Commission in February 2021 for consideration and comment as part of the Savings Information Pack.
2. That the latest amendments to the draft Capital Programme 2021-2025 be agreed and referred to the Overview and Scrutiny panels and Commission in February 2021 for consideration and comment as part of the Savings Information Pack.
3. That the proposed amendment to saving proposal ENV2021- 04 be agreed and referred to the Overview and Scrutiny panels and Commission in February 2021 for consideration and comment as part of the Savings Information Pack.

11 FINANCIAL MONITORING REPORT 2020/21 - NOVEMBER 2020 (Agenda Item 11)

The Cabinet Member for Finance presented the report which set out the budget position for November 2020 and thanked the officers involved for their work on controlling and monitoring budgets in such challenging circumstances. He highlighted the key points for consideration and the changes from the previous month's position. Despite the additional Covid funding, the Council was still left with an overall deficit of nearly £7.5m as a result of the pandemic which was despite the Government pledge that it would fund the pandemic response. Forecasting also showed that had the pandemic not happened, the Council would have been posting a surplus for 2020/21. The report also reflected the second national lockdown in November, but did not reflect the subsequent changes in tiers and the third national lockdown. The overall position remained uncertain, which made it very difficult to forecast and had been made more challenging by the Government's decision to give a one year rather than three year financial settlement and a number of one-off grants. The impact of Covid would be felt into the next financial year and it was important for the Council, along with the LGA, to press the Government to fully recompense local authorities for the cost of the pandemic response.

The Director of Corporate Services advised that although the current lockdown would have an impact on income and expenditure, some of that may be offset by further fees and charges grant, although it would only represent 75% of some of the Council's income, commercial or industrial income would not be included.

RESOLVED:

1. That the financial reporting data for month 8, November 2020, relating to revenue budgetary control, showing a forecast net adverse variance at year-end of £2.8m be noted.
2. That the contents of section 4 of the report be noted and the adjustments to the Capital Programme in Appendix 5b be approved.
3. That the contents of Section 4 and Appendix 5b of the report be noted and the amendments to the Programme contained in the Table below be approved:

		Budget 2020-21	Budget 2021-22	Budget 2022-23	Narrative
-	-	£	£	£	
<u>Corporate Services</u>	-				
Customer Contact	(1)	(158,200)	158,200		Reprofiled in line with projected spend
Civic Centre Boiler Replacement	(1)	(201,480)	201,460		Reprofiled in line with projected spend
Westminster Coroners Court	(1)	(460,000)	460,000		Reprofiled in line with projected spend
Multi-Functioning Device (MFD)	(1)	130,000			Provision for 5 rather than 3 Year Lease
Clarion CPO	(2)	(4,079,460)	1,657,620	2,421,840	Reprofiled in line with projected spend
<u>Community and Housing</u>					
Learning Disability Affordable Housing	(1)	(250,000)	(771,000)	1,021,000	Reprofiled in line with projected spend
<u>Children, Schools and Families</u>					
Melrose SEMH Unit	(1)	(300,000)	300,000		Reprofiled in line with projected spend
<u>Environment and Regeneration</u>					
Lamp Column Chargers	(1)	157,000			OLEV Grant

Casualty Reduction in Schools	(1)	276,000			Additional TfL Funding
Crown Creative Knowledge Exchange	(1)	(150,000)	150,000		Reprofiled in line with projected spend
Morden Town Centre Improvements	(1)	(100,000)	100,000		Reprofiled in line with projected spend
LBM Replacement of Fleet Vehicles	(1)	(168,410)	133,410		Reprofiled in line with projected spend
Highway Bridges and Structures	(1)	(474,000)	474,000		Reprofiled in line with projected spend
Car Park Upgrades	(1)	(125,000)	125,000		Reprofiled in line with projected spend
Cycle access/parking	(1)	120,500			Additional TfL Funding
Cycle Lane Works Plough Lane	(1)	(200,000)	200,000		Reprofiled in line with projected spend
Wimbledon Pk Waterplay Feature	(1)	(226,000)	226,000		Reprofiled in line with projected spend
Paddling Pools Waterplay Feature – Option 2	(1)	(113,000)	113,000		Reprofiled in line with projected spend
Total		(6,322,050)	3,527,690	3,442,840	

(1) Requires Cabinet approval

(2)

Requires Council approval

12 EXCLUSION OF THE PUBLIC (Agenda Item 12)

The Cabinet agreed not to refer to the contents of the exempt appendices during the discussion on items 9 and 14 and therefore the meeting remained in public.

13 EXEMPTION REPORT FOR PUBLIC HEALTH COMMISSIONED SERVICES - EXEMPT APPENDIX (Agenda Item 13)

The Cabinet noted the contents of the exempt appendix and the minute is set out at item 9 above.

14 CONTRACT EXTENSION/VARIATION - FINANCIAL MANAGEMENT SYSTEM (Agenda Item 14)

The Cabinet Member for Finance presented the report which set out a proposal to extend the existing contract for the Council's Financial Management System, for which the Council had been offered a discount in recognition of the delay in and cost of the initial implementation.

The Director of Corporate Services added that the spend analysis would be added into the system would help the Council in its category management plans for procurement process and the business tax portal modules to enable digital VAT.

The Chair thanked the officers involved.

RESOLVED:

1. That the following modifications of the agreement between the Council and Advanced Business Software and Solutions Ltd be approved:
 - Take up the optional 2 year extension that was provided for in the original contract.
 - Add the 'Spend Analysis' and 'Business Tax Portal' modules.
 - Extend the contract by a further period of one year (2023/4).
2. That the Resources team is authorised to raise a purchase order for the Business Tax Portal as soon as possible through January 2021 as we are mandated by HMRC to have this sub module operational by 1st April 2021.

15 CONTRACT EXTENSION/VARIATION - FINANCIAL MANAGEMENT SYSTEM EXEMPT APPENDIX (Agenda Item 15)

The Cabinet noted the contents of the exempt appendix and the minute is set out at item 14 above.

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Cabinet

Date: 08 February 2021

Subject: Financial Report 2020/21 – Period 9 December 2020

Lead officer: Roger Kershaw

Lead member: Councillor Tobin Byers

Recommendations:

- A. That Cabinet note the financial reporting data for month 9, December 2020, relating to revenue budgetary control, showing a forecast net adverse variance at year-end of £4.3m.
- B. That Cabinet note the contents of Section 4 and Appendix 5b of the report and approve the amendments to the Programme contained in the Table below:

		Budget 2020-21	Budget 2021-22	Budget 2022-23	Budget 2023-24	Narrative
		£	£		£	
Corporate Services						
Housing Company*	(2)	(6,716,750)	(10,557,690)	(6,000,000)		Removal of Budget
Financial System	(1)			(700,000)	700,000	Re-profiled in line with projected spend
Community and Housing						
Disabled Facilities Grant	(1)	(75,000)			75,000	Re-profiled in line with projected spend
Learning Disability Affordable Housing	(1)	(75,000)	75,000			Re-profiled in line with projected spend
Children, Schools and Families						
Abbotsbury - Capital Maintenance	(1)	28,000				Virement from unallocated budget
Cricket Green - Capital Maintenance	(1)	25,000				Virement from unallocated budget
Melbury SMART Centre - Capital Maintenance	(1)	32,000				Virement from unallocated budget
Malmesbury - Capital Maintenance	(1)	16,000	33,000			Virement from unallocated budget
Unallocated Capital Maintenance	(1)	(101,000)	(33,000)			Virement to new schemes
Environment and Regeneration						
ANPR Cameras Supporting Enforcement of School Streets	(1)	(486,000)	486,000			Re-profiled in line with projected spend
Active Travel Fund	(1)	240,000	150,000			New TfL Funding
Mitcham Area Regeneration - Canons Parks for the People	(1)	(697,120)	697,120			Re-profiled in line with projected spend
Parks - Canons Parks for the People	(1)	(311,350)	311,350			Re-profiled in line with projected spend
Resurface Tennis Courts Wimbledon Park	(1)	(75,440)	75,440			Re-profiled in line with projected spend
Total		(8,196,660)	(8,762,780)	(6,700,000)	775,000	

1. PURPOSE OF REPORT AND EXECUTIVE SUMMARY

1.1 This is the period 9 monitoring report for 2020/21 presented in line with the financial reporting timetable.

This financial monitoring report provides -

- The income and expenditure at period 9 and a full year forecast projection.
- An update on the financial impact of Covid-19
- An update on the capital programme and detailed monitoring information;
- An update on Corporate Items in the budget 2020/21;
- Progress on the delivery of the 2020/21 revenue savings,

2. THE FINANCIAL REPORTING PROCESS

- 2.1 The budget monitoring process for 2020/21 focuses on the financial impact of Covid-19. The Council's services remain under pressure due to the need to support businesses and residents, particularly vulnerable groups in need of social care and there has been a major reduction in the Council's income which is expected to continue. The detrimental impact of Covid-19 is being monitored closely as the situation evolves with restrictions imposed by the third lockdown and the financial impact on the Council.
- 2.2 There are also significant pressures on the Dedicated Schools Grant (DSG) which are being monitored. The cumulative deficit at the end of 2019/20 was £12.7m and the deficit is forecast to continue to increase in 2020/21, the cumulative deficit is now estimated to be £27.6m.
- 2.3 Chief Officers, together with budget managers and Service Financial Advisers are responsible for keeping budgets under close scrutiny and ensuring that expenditure within areas which are above budget is being actively and vigorously controlled and where budgets have favourable variances, these are retained until year end. Any final overall adverse variance on the General Fund will result in a call on balances; With the projected scale of the impact of the Covid-19 pandemic and the growing DSG deficit, in the absence of further funding, the call on reserves could use some of the general fund reserve.

3. 2020/21 FORECAST OUTTURN BASED UPON LATEST AVAILABLE DATA

Executive summary – At period 9 to 30th December 2020, the year-end forecast is a net adverse variance of £4.3m when all incremental Covid costs are included, after applying the government emergency Covid-19 grant and the funding confirmed from the income compensation scheme. If the Covid pressures hadn't arisen, the numbers suggest that we would be reporting a favourable variance of almost £5m, however, there may be other impacts on services arising from Covid that are not apparent at this stage. This will be kept under review.

	Current Budget 2020/21 £000s	Forecast Variance at year end (Dec) £000s	Forecast Variance at year end (Nov) £000s	Covid-19 Forecast £000s	Outturn variance 2019/20 £000s
Department					
Corporate Services	10,932	4,314	4,274	3,320	(490)
Children, Schools and Families	62,734	(1,562)	(1,371)	923	(241)
Community and Housing	68,942	-90	69	2,889	(319)
Public Health	-157	0	0	0	0
Environment & Regeneration	16,303	11,327	9,375	11,366	783
Overheads	0	0	0	0	120
NET SERVICE EXPENDITURE	158,755	13,990	12,347	18,498	(147)
Corporate Items					
Impact of Capital on revenue budget	11,190	(19)	(19)	0	(161)
Other Central budgets	(12,388)	(437)	(400)	0	(1,405)
Levies	962	0	0	0	(1)
TOTAL CORPORATE PROVISIONS	(237)	(456)	(419)	0	(1,567)
Covid-19		8,401	8,322	8,401	176
TOTAL GENERAL FUND	158,518	21,934	20,249	26,899	(1,714)
FUNDING					
Revenue Support Grant	(5,159)	0	0	0	0
Business Rates*	(35,586)	1,543	1,685	1,543	(50)
Other Grants*	(18,245)	0	0	0	0
Council Tax and Collection Fund*	(97,713)	2,240	2,283	2,240	50
COVID-19 emergency funding**	0	(14,467)	(14,467)	(14,467)	0
Income compensation for SFC		(6,957)	(6,957)	(6,957)	
FUNDING	(156,703)	(17,641)	(17,456)	(17,641)	0
NET	1,815	4,293	2,793	9,258	(1,714)

* The deficits on the Collection Fund relating to Business rates and Council Tax arising as a result of Covid-19 can be carried forward to the collection fund for accounting purposes over the next three year

** Total emergency funding received in four tranches of £14,643k. £176k utilised in 2019/20

The current level of GF balances is £13.778m and the minimum level reported to Council for this is £13.8M.

The ongoing Covid-19 pandemic has had a profound impact on council finances. The Government announced emergency grant funding of £4.7 billion nationally to fund costs associated with the response to the COVID-19 pandemic. The Council’s allocation is £14.6m in four tranches.

The government announced a scheme to reimburse Councils for lost income from sales, fees and charges. This will involve a 5% deductible rate, whereby the Council will absorb up to 5% and the government compensation will cover 75p in every pound of relevant loss thereafter. The first two rounds claim covering the income loss of £6.97m is included in the period 9 forecast table. Further amounts expected from the income compensation scheme will be included in the forecast as and when they are confirmed, subject to clarification as to whether any excess grant may need to be repaid.

The ongoing fast moving situation with high levels of uncertainty and change in restrictions from the tier system to the recent third lockdown makes forecasting very difficult.

Merton will receive funding from the Contain Outbreak Management Fund(COMF) based on the population.

Some of the government grant funding received in the current year will cover more than one year. This will result in a temporary increase in the level of reserves at the financial year end pending application of the grants in 2021/22 to fund the expenditure for which they are intended.

At this time, the full financial impact of COVID-19 therefore continues to be uncertain, as does the extent to which the Government will mitigate the cost pressures on local government in this and many other areas. The effects will continue to be closely monitored and reported.

Covid Expenditure

Covid expenditure which is incremental is reported centrally on Corporate items – Covid costs. These are the incremental costs such as PPE, food banks and the community hub.

Income shortfall

Income budgets are included within departments and so the impact of Covid-19 on lost income is reflected in department forecasts.

Savings unachieved

Departmental budgets are adjusted for the agreed savings targets for 2020/21 as part of the budget setting process. The savings which are now under pressure due to Covid-19 are included in the forecast of the department.

COVID-19 COST SUMMARY	December 2020/21 £000s	November 2020/21 £000s
<u>Department</u>	-	-
Corporate Services	3,320	3,337

Children, Schools and Families	923	923
Community and Housing	2,889	2,766
Environment & Regeneration	11,366	9,597
TOTAL INCOME LOSS & SAVINGS UNACHIEVED	18,498	16,623
Corporate Items - Covid costs	-	-
Corporate Services	800	800
Children, Schools and Families	400	400
Community and Housing	5,417	5,417
Environment & Regeneration	1,784	1,705
ADDITIONAL COVID EXPENDITURE	8,401	8,322
FUNDING	-	-
Business Rates	1,543	1,685
Council Tax	2,240	2,283
TOTAL FUNDING LOSS	3,783	3,968
GROSS COST OF COVID-19	30,682	28,913
Covid-19 Emergency funding received	-10,383	-10,383
Covid-19 Emergency funding - July 2020	-1,590	-1,590
Covid-19 Emergency funding - October 2020	-2,494	-2,494
Income compensation for sales, fees & charges	-6,957	-6,957
NET COST OF COVID-19	9,258	7,489

Covid-19 impact on the Collection Fund

Due to COVID-19 the amount of Council Tax and Business Rates collected will be less than budgeted for 2020/21 when the budget was approved by Council in March 2020. There is usually a small surplus or deficit which arises because the amount collected during the year will vary for different reasons such as new properties coming on stream during the year, or people and businesses arriving and leaving during the year.

Due to Covid-19 the level of collection is less than expected and will result in deficits in both Council Tax and Business Rates for the financial year 2020/21. However, as required by legislation any surplus/deficit on the Collection Fund would normally be funded in the following year of account so the expected deficit for 2020/21 would form part of the budget for 2021/22.

The Secretary of State for Local Government has introduced legislation which allows for the phasing of the deficit over three years. Officers are working on the Collection Fund account and this will be reported to the 22nd February Cabinet.

As at 31st December 2020, Merton's share of estimated Council Tax and Business Rates deficits 2020/21, which will feed into the overall Collection Fund position, are:-

Council Tax	£2,240k
Business Rates	£1,543k

The estimated deficit will be incorporated into the MTFS in 2021/22 to 2023/24.

Cashflow

The Covid-19 outbreak created pressure on the council's cash flow which is likely to remain for the rest of the year. Through prudent treasury cash flow procedures, the Council has been able to meet its additional expenditure from its cash in balances in the bank and primarily from liquid cash balances held in Money Market Funds (MMF's).

In light of Government relief announcements, the Council will see a reduction in income going forward. Therefore, in order to meet its commitments going forward the decision was made to keep the bulk of the Council's available funds in cash/MMF's to maintain liquidity. This meant that as fixed short and medium term deposits matured they were placed in MMF's which is immediately callable. The Council has now increased its MMFs investment limits and the number of MMFs. This enable us to earn maximum interest income possible while maintaining liquidity.

Cash flow is monitored on a daily basis and the current forecast shows the Council has sufficient funds to meet its payment needs going forward over the medium term, but remains a concern over the longer term in the context of the DSG deficit. However, if a cash short fall occurs, the Council has the option to borrow from the market in order to meet its needs.

4. DEPARTMENTAL SUMMARY OF CURRENT POSITION

Corporate Services

Division	2020/21 Current Budget £000	2020/21 Full year Forecast (Dec) £000	2020/21 Full Year Forecast Variance (Dec) £000	2020/21 Full Year Forecast Variance (Nov) £000	2020/21 Covid-19 Forecast Impact (Dec) £000	2019/20 Outturn Variance £000
Customers, Policy & Improvement	4,017	4,943	926	920	368	(169)
Infrastructure & Technology	12,233	12,443	210	307	305	(678)
Corporate Governance	2,206	2,108	(98)	(42)	61	(180)
Resources	5,733	7,936	2,203	2,085	2,001	95
Human Resources	2,133	2,290	157	153	0	187
Corporate Other	172	1,088	916	851	585	255
Total (Controllable)	26,494	30,808	4,314	4,274	3,320	(490)

Overview

At the end of period 9 (December) the Corporate Services (CS) department is forecasting an adverse variance of £4.314m at year end, of which £3.32m is due to the external impact of covid-19. The adverse forecast within CS has increased by £40k compared with period 8.

Customers, Policy and Improvement - £926k adverse variance

The adverse variance in the division is mainly due to spend on the Customer Contact budget which is forecasting a £919k variance. This is made up of £172k for the cost of delays in light of the covid-19 pandemic and the remainder from the cost of contracts novated from the previous supplier which fall into the first months of 2020/21 and the estimated annual costs of the new systems.

The Registrars service is forecasting a £111k adverse variance and currently anticipating a 37% reduction in income compared to 2019/20. This reflects a significant impact on income due to the various restrictions which have been in place so far this financial year and includes only a limited income forecast for the remainder of the year given the current lockdown and uncertainty around when it may be relaxed. Other adverse variances within the division due to covid-19 include the Translations service (£69k) due to a reduced number of interpretations being fulfilled following a fall in demand. The Press and PR budget is also forecasting an adverse variance (£199k) mainly due to the use of agency staff covering the Head of Communications post pending the completion of a restructure within the division. Cover for sick leave is also resulting in an adverse £24k variance forecast in the Policy and Strategy team. There is a further adverse variance of £7k on Blue Badges, mainly as the saving (2019-20 CS02) of £15k to introduce charging has not yet been implemented.

Partly offsetting the above are various favourable variances including £125k in the AD budget and £58k in Continuous Improvement due to vacancies expected for part of the year, £23k on Voluntary Sector Co-ordination and £10k in Community Engagement due to uncovered maternity leave. Other forecast variances from less than budgeted running costs are in Merton Link (£31k favourable), Cash Collections (£84k favourable) and Marketing and Communications (£58k favourable).

The forecast adverse variance overall for the division has increased by £6k compared to period 8. The main changes since period 8 are due to a revision of the Merton Link agency staff forecast and an updated view of the income achievable in year on the Registrars Service.

Infrastructure & Technology - £210k adverse variance

Many of the adverse variances within the division are due to reduced recharges as a result of the change in working arrangements surrounding the covid-19 pandemic. These adverse variances include £184k on the Corporate Print Strategy, £52k on the Print and Post room and £144k on the PDC (Chaucer Centre). Where these are internal recharges they have not been included in calculating the impact of covid-19 on the Council as they will positively impact other departments and are therefore not a net cost to LBM.

The FM External account is also forecasting a £164k adverse variance due to the lack of commissions being confirmed since the pandemic began. There is a variance on Corporate Contracts (£27k adverse) due to savings for reducing cleaning in corporate buildings being unachievable within the current circumstances.

A £44k favourable variance is forecast in the Business Systems Team mainly due to vacancies held in the team and the capitalisation of staffing costs related to work on capital projects which more than offsets the budget pressure on IT licenses, support and maintenance. Other favourable variances within the division include £36k in Client Financial Affairs and £85k in Safety Services both from less than budgeted staffing costs, £15k on the Civic Centre from rental income over-achievement and £66k on Garth Road also from rental income. IT Service delivery also has a favourable variance of £24k mainly from IT licences, whilst the Transactional Services team have a £64k favourable variance from vacancies forecast for part of the year as well as the recovery of overpayments to suppliers in prior years. There is a further £45k favourable variance on the Microsoft EA licences following a review by the supplier.

The forecast adverse variance in Infrastructure and Technology has reduced by £97k compared to period 8. This is mainly due to a reduced staffing forecast within the Business Systems Team to reflect current vacancies and reallocating of some staff costs to various projects.

Corporate Governance – £98k favourable variance

A £32k shortfall on the saving to merge Democracy and Electoral Services is expected due to the restructuring coming in to effect mid-year following the retirement of the Head of Democracy Services. This is, however, offset by various vacant hours and running cost budgets within both teams and the receipt of IER grant, resulting in a total £84k favourable variance across both services.

The Corporate Governance AD budget is forecasting a £5k favourable variance due to various running costs whilst the Information Governance team also have a favourable £12k variance due to various vacant hours held during the year.

The South London Legal Partnership (SLLp) is currently forecasting a £445k surplus, with £93k to be retained by LBM. The surplus relates mainly to additional chargeable hours being fulfilled. The overall LBM position is a £5k adverse variance forecast for the shared legal service after factoring in the additional recharges to departments.

Outside of SLLp, there is £115k of legal savings not forecast to be achieved in year.

The Corporate Governance favourable forecast has increased by £56k since period 8. This is mainly due to the removal of canvassing staff costs which are not expected to be required this financial year and an increase in property related legal income during December 2020.

Resources - £2,203k adverse variance

Within Resources there are multiple budgets forecasting adverse variances due to covid-19. The Chief

Executive's budget has a £129k adverse variance mainly due to an interim Head of Recovery being appointed as a result of the pandemic. The Bailiff Service ceased operations for the first 6 months of the year and is forecasting an adverse variance of £1,024k (including the shared service element). The Local Taxation Service is also showing an adverse variance of £820k mainly as a result of covid-19's impact on court cost income, with the first hearing date of the financial year having taken place in December 2020 and no news regarding a further one.

Other adverse variances within the division that are not covid-19 related include £98k in the Financial Information Systems (FIS) team due to salary budget pressure as well as system consultancy and support costs for the year. A £91k adverse variance in Insurance is due to property valuation fees incurred in preparation for the re-tendering of insurance contracts and the new contracts not commencing until mid-2020/21 resulting in a saving being unachieved in year. This is, however, partly offset by an overachievement anticipated on income. The Budget Management team also have an adverse variance (£62k) as a result of the use of agency staff covering vacancies in the team due to difficulties in recruiting. Corporate Accountancy are forecasting a £198k adverse variance due to proposed increases in audit fees and the use of agency staff.

Favourable variances in the department include £46k and £16k on the Director of Corporate Services and AD budgets respectively due to consultants and subscription budgets not forecast to be required in year. Within Revenues and Benefits the Benefits Administration and Support Teams are forecasting favourable variances of £135k and £25k respectively due to various running costs, vacancies and DWP receipts for additional works.

The forecast adverse variance in the division has increased by £118k compared to period 8. This is largely due to an adjustment to the audit fee forecast reflecting the full 2019/20 fee increase proposed by the external auditors, though this is pending review by PSAA (Public Sector Audit Appointments). The proposed fee increase relating to 2020/21 was already included in the forecast.

Human Resources – £157k adverse variance

The adverse variance in HR is mainly from the AD budget (£114k variance) as a result of the use of agency staff. Additionally, there is an adverse variance of £27k relating to the HR Transactions budget for the shared payroll system and iTrent client team charges from Kingston. HR Business Partnerships are also forecasting an adverse variance (£15k) mainly as a result of sickness cover required in the team.

The adverse forecast variance in HR has increased by £4k since period 8.

Corporate Items - £916k adverse variance

The Housing Benefit Rent Allowances budget is forecasting a net adverse variance of £1,035k. This is due to a shortfall on the subsidy attracted by overpayments compared to the budgeted amount for 2020/21 and is inclusive of the £500k saving built in to the budget this year for improvement of overpayment recovery and therefore reducing the bad debt provision budget which is now not expected to be achievable in light of covid-19. This saving will be removed from 2021/22 budgets and deferred to 2022/23 per the December 2020 Cabinet report.

There is also a one-off saving in 2020/21 for the recovery of old housing benefit debts which had previously been written off, due to new access to information from HMRC. There is a £85k adverse variance and shortfall on the saving as recovery has been significantly impacted by covid-19. On the

Coroner's Court budget there is an adverse variance of £41k, of which £25k relates to an adjustment for 2019/20 quarter 4 costs.

Partly offsetting the above are favourable variances on the corporately funded items budget of £182k due to budget not expected to be required in year and £75k on the added years pension budget.

Compared to period 8, the Corporate Items adverse variance has increased by £65k. This is mainly due to lower subsidy being forecast on housing benefit eligible overpayments which is offset in part by a reduced forecast on legal charges for the department.

Environment & Regeneration

Environment & Regeneration	2020/21 Current Budget	Full year Forecast (Dec)	Forecast Variance at year end (Dec)	Forecast Variance at year end (Nov)	2020/21 Covid-19 Forecast Impact (Dec)	2019/20 Outturn Variance
	£000	£000	£000	£000	£000	£000
Public Protection	(15,326)	(6,128)	9,198	7,320	8,990	1,286
Public Space	15,422	17,294	1,874	1,736	1,608	(364)
Senior Management	1,037	939	(98)	(100)	0	81
Sustainable Communities	7,956	8,308	352	418	768	(220)
Total (Controllable)	9,089	20,415	11,326	9,374	11,366	783

Description	2020/21 Current Budget	Forecast Variance at year end (Dec)	Forecast Variance at year end (Nov)	2019/20 Variance at year end
	£000	£000	£000	£000
Regulatory Services	655	302	302	87
Parking Services	(17,017)	8,886	7,008	1,171
Safer Merton & CCTV	1,036	10	10	28
Total for Public Protection	(15,326)	9,198	7,320	1,286
Waste Services	14,214	582	551	72
Leisure & Culture	479	871	684	(334)
Greenspaces	1,433	540	626	(111)
Transport Services	(704)	(119)	(125)	9
Total for Public Space	15,422	1,874	1,736	(364)
Senior Management & Support	1,037	(98)	(100)	81
Total for Senior Management	1,037	(98)	(100)	81
Property Management	(2,981)	(80)	(24)	(251)
Building & Development Control	87	172	177	34
Future Merton	10,850	260	265	(3)
Total for Sustainable Communities	7,956	352	418	(220)
Total Excluding Overheads	9,089	11,326	9,374	783

Overview

The department is currently forecasting an adverse variance of £11,326k at year end. The main areas of variance are Regulatory Services, Parking Services, Waste Services, Leisure & Culture, Greenspaces, and Future Merton.

Public Protection

Regulatory Services adverse variance of £302k

The section has implemented agreed income savings of £210k over the last few financial years relating to potential commercial opportunities. However, the focus for the financial year 2019/20 needed to refocus from income generation to service improvement including a major IT project and restructure of the service. Key projects and staff vacancies has meant it has not yet been possible to achieve these savings targets. The IT transition Project is scheduled for completion by the end of the financial year at which point the section will be able to refocus their efforts on generating additional income, for example, through the provision of business advice.

In addition, Covid-19 has impacted on licensing income levels due to factors including street markets being closed and new Government guidelines being relaxed in areas such as pavement licences and a substantial reduction in temporary event notice income due to business restrictions within Tier 4 and the subsequent lockdowns. Current forecasts estimate the financial impact to be in the region of £115k, leading to an adverse variance against budget of £100k.

Parking Services adverse variance of £8,886k

Covid-19 has affected parking revenue across the board including ANPR, PCNs as well as on and off street charges income. Further work is underway to fully understand the short and longer term impact of this but current forecasts show an adverse variance on PCN, P&D, and permit income of £4,222k, £2,992k, and £1,499k respectively. These figures have been adversely affected by the lockdowns introduced during November 2020 and January 2021, which will be included within the third Income Compensation Claim form submission to Central Government.

Contributing to the PCN adverse variance is a 2020/21 saving (ENV1920-01) of £340k relating to an application to change Merton's PCN charge band from band B to band A, which is now not expected to be implemented until April 2021 at the earliest, and is subject to final sign off from the Secretary of State prior to implementation.

Covid-19 has also had an impact of other areas of income, namely skip licences, contributing to an adverse variance of £196k.

It should be noted that the section has a £3,800k budget expectation relating to the review of parking charges, which commenced on the 14th January 2020. The new charges were designed to influence motorists' behaviour and reduce the use of the motor car. It is too early to tell exactly how behaviour has been affected, which is being compounded by the impact of Covid-19, but work continues to try and better understand this.

The section is also forecasting an adverse variance on Supplies & Services (£213k), mainly in relation to the planned placement of statutory notices around the borough on emissions based charging, and repairs and maintenance costs associated with P&D machines and ANPR cameras.

The adverse variance is being partially offset by favourable variances on employees (£203k) and RingGo convenience fees (£87k).

Public Space

Waste Services adverse variance of £582k

The section is forecasting an adverse variance on disposal costs of £193k. As a result of changes to our residents working arrangements we have seen a greater increase in the number of households now working from home following the current Government advice in relation to Covid-19. This has resulted in an increase in overall domestic waste across all kerbside collection services.

Covid-19 has had a significant impact on the Council's Environmental Enforcement services in respect of enforcing and issuing Fix Penalty Notices for littering which was temporarily suspended and the resource redeployed to support engagement and education in our Parks and Green spaces advising residents and visitors on Government guidelines on social distancing, resulting in a net adverse variance against budget of £44k.

An adverse variance of £155k is also being forecast in relation to the Household, Reuse, Recycling Centre (HRRC), mainly as a result of extending the current contract, via a contract variation, in order to both minimise future costs and to align the contract period with the other SLWP boroughs. The section is currently working with both the SLWP and our service provider to mitigate these increased

costs. There are currently no planned service changes and we note that any significant change to the provision of this service will first be presented to Cabinet for consideration.

An adverse variance of £191k is being forecast in relation to its waste collection and street cleansing contract, as a result of agreed and necessary services being undertaken on our behalf by the service provider. The service continues to work with Veolia in finalising the annual review process and the additional impact of the unresolved commercial waste claim. As yet no agreement has been reached in regards to the commercial waste portfolio and impact this may have on the level of guaranteed income.

A favourable variance on employee related spend of £52k is partially mitigating the adverse variance.

Leisure & Culture adverse variance of £871k

Due to the Covid 19 pandemic, on the 21st March 2020 the Authority's Leisure Centres closed following central Government instruction. Since this request, officers have been working with our service provider, GLL, to consider how best to support them, whilst still working to return their previous customer base to being fully paid members and bringing in new members to the Merton leisure centres.

However, it is clear from the continuous dialogue between the two parties that GLL needs further financial support from the council if they are going to survive. This is consistent with the picture across London. Following conversations with the industry, it is estimated that leisure centres might not be able to return to normal working practices until, at the earliest, Spring 2021. The contract requires that we forego the income under a 'Relief Event' clause. This equates to about £830k for the current financial year.

The impact of these lockdowns and the trading position on re-opening may have a further impact on their need for increased financial support and relief from paying the management fee for a longer period. (This may change again depending on how the centres perform, when they are able to open, what leisure offer is allowed and the ability for them to remain open and/or operational without further lockdowns). Discussions are ongoing and any financial requests for further relief and financial support and the impacts will be brought forward as soon as possible. The section has also recently submitted an application to Sport England as part of the National Leisure Recovery Fund (NLRF) initiative, and are awaiting the outcome.

During closure of the leisure centres, the Authority incurs lower utility costs at these premises, leading to a forecast favourable variance of £122k.

Covid-19 also led to the temporary closure of the Wimbledon Sailing base from 20th March 2020. The site re-opened on the 15th June with much smaller programmes available, but due to the closure and social distancing measures a net adverse variance of £216k is being forecast, mainly as a result of reduced income.

Greenspaces adverse variance of £540k

The adverse variance is mainly as a result of most of this year's events in our parks and openspaces being cancelled due to Covid-19, which has led to a net variance of £357k.

In addition, an adverse variance of £105k is being forecasted in relation to the maintenance of the Authority's trees located on highways and in parks. This is due to the high number of trees requiring pollarding and maintenance and compliance with our management of public liability risk. We are now much clearer about the detailed maintenance regime and the costs.

Further adverse variances are being forecast in relation to rental income (£40k), and P&D within certain parks (£55k), whereby the original saving proposal to include charging on Saturdays was removed following consultation alongside a significant reduction in commuter (paid for) parking.

An adverse variance of £31k is being forecast in relation to the grounds maintenance contract, which assumes an expected contractual cemetery revenue share for 2018/19 and 2019/20 of £157k will be received. However, in tandem with the Phase C Waste Services (lot1) Annual Review process, a similar process is ongoing regarding the Grounds Maintenance contract (lot 2), which requires further discussion as the proposed solution was predicated on assumptions with the revenue income, barring Merton & Sutton Joint Cemetery activity. In addition to the original issues and the position now so radically changed due to Covid-19, further discussions with our service provider will need to commence again to determine the final outcome. To note, there has been no requirement or indication by the service provider for any relief event under the PPN provision.

Sustainable Communities

Future Merton adverse variance of £260k

The section continues to incur staff and consultancy costs in relation to Bishopsford Bridge, for which there is no budget, leading to a forecast adverse variance of £228k. Costs include legal fees dealing with contractual issues, fees to divert utilities and the need to pay for access to third party land for the demolition and construction of the new bridge.

The section is also forecasting a net adverse variance of £152k in relation to the footways & highways reactive maintenance costs. Merton has a statutory duty to maintain its highway network in accordance with Section 41 of the Highways Act 1980. The safety inspections that are undertaken are designed to identify defects that meets the Council strict intervention criteria. Defects that require intervention legally need to be addressed.

Merton's policy (with regards to safety inspections) was updated in May 2019, to comply with the changes to the Well Managed Highway Infrastructure Code of Practice – Risk Based Approach, and Merton's intervention levels to repair are predominately the same throughout all London authorities. Unfortunately it is very difficult to forecast reactive spend on the highway network and this is due to nature of the street, the streets inspection regime, type of defect, and repair required.

A contributing factor for this adverse variance is the removal of investment/funding Merton has received via TfL on our Principal Road Network since 2018/19 where we would have received (£424k per annum), meaning we have had to use our own capital funding for resurfacing to repair 'A' roads (Principal Roads). The net impact is that Merton funding for non-principal road and unclassified roads have been stretched further (and as agreed capital investment was reduced by £300k for 2020/21) and, together, this has resulted in an increase in reactive repairs over the past two financial years (2019/20 and 2020 to date). In short, TfL's withdrawal of funding for their network, coupled with a planned reduction in capital (planned maintenance) is leading to a faster deterioration of the network, requiring more (revenue) reactive repairs.

The section also has an income expectation of £60k from 2019/20 (sundry debtor) relating to services provided to a developer in relation to a Planning Performance Agreement. However, the developer has paused planning activity pending a review of their business plan, but still plan to proceed with the associated work, with discussions still in progress at a senior level. Therefore, this income may still be received but, for the time being, is not being forecast.

Covid-19 has also significantly affected the section's ability to generate income. Firstly, an adverse variance of £243k is being forecast in relation to the income received from the contract for the provision

of bus shelters and free standing units advertising within Merton, partly due to the fact that JC Decaux have invoked the force majeure clause in the contract due to lack of demand for advertising due to C-19. This has been agreed by SLLP with a loss of the guaranteed minimum income for 4 months. In addition, it was previously hoped that increased guaranteed income from digital upgrades could be achieved towards the end of the financial year but, it is now clear, that these upgrades will not be installed until at least spring 2021, so this increase will not occur until next financial year.

Secondly, Vestry Hall was closed in lockdown 1 (2020) and is now closed again for lockdown 3 (Jan 2021) resulting in a forecast adverse variance of £204k in relation to room lettings and hall hiring's, and a total variance against budget of £142k. Once the current lockdown restrictions are lifted, Vestry Hall can only re-open to the wider users on agreement from both Facilities Management and Public Health that the wider users Risk Assessment is acceptable, and approval for this is unlikely to happen this financial year. In addition, Vestry Hall will be required to constantly monitor the number of people in the building at any one time to maintain the recommended social distancing required. Pre-Covid there could be 200+ people in the building, and many are vulnerable residents who may not appreciate their responsibility to maintain a safe distance or follow the Health & Safety requirements.

These adverse variances are being partially mitigated by favourable variances on s106 monitoring fee and allowable CIL income to cover the administration and overhead costs associated with managing the levy (£110k), temporary traffic orders income (£100k), street work & permits activity (£115k), and costs associated with CPZ consultation and implementation (£202k).

Children Schools and Families

Children, Schools and Families (£000's)	2020/21 Current Budget	Full Year Forecast	Forecast Variance December	Forecast Variance November	2020/21 Covid Forecast Impact	2019-20 Year Variance
Education						
Education Budgets	£ 16,746	£ 15,910	-£ (836)	-£ (675)	-£ (363)	£ 63
Depreciation	£ 9,163	£ 9,163	£ -	£ -		£ -
Other Education Budgets	£ 84	£ 84	£ -	-£ (84)		£ -
Education Services Grant	-£ (1,062)	-£ (1,062)	£ -	£ -		£ -
Education Sub-total	£ 24,931	£ 24,095	-£ (836)	-£ (759)	-£ (363)	£ 63
Other CSF						
Child Social Care & Youth Inclusion	£ 21,615	£ 21,514	-£ (101)	£ 41	-£ (560)	£ 416
Cross Department	£ 894	£ 825	-£ (69)	-£ (53)		-£ (47)
PFI Unitary Costs	£ 8,730	£ 8,174	-£ (556)	-£ (552)		-£ (251)
Pension and Redundancy Costs	£ 1,572	£ 1,572	£ -	-£ (49)		-£ (422)
Other CSF Sub-total	£ 32,811	£ 32,085	-£ (726)	-£ (613)	-£ (560)	-£ (304)
Grand Total	£ 57,742	£ 56,180	-£ (1,562)	-£ (1,372)	-£ (923)	-£ (241)

Overview

At the end of November 2020, the Children Schools and Families directorate is forecasting a favourable £1.562m variance on local authority funded services, a favourable movement of £190k from last month.

£734k Covid-19 cost pressure has been identified relating to savings shortfalls. These have been included in the forecast position. There remains considerable uncertainty about the likely level of increased costs due to Covid-19. The impact of the lockdown on children and families is emerging in increased safeguarding referrals and hold ups in the family courts mean that some children's plans cannot be progressed. This has significantly increased the number of children with child protection plans open to the service, which is putting pressure on social worker's caseloads. Additional agency social workers are now being sought to assist with this pressure which are incremental covid related

costs and will be reflected within the corporate covid cost centre. An additional £189k covid related loss of income have also been identified.

It remains difficult to forecast the overall likely increase in families who will need the support of our family wellbeing service, children in need, children on a child protection plan or children who become looked after as a result. We continue to monitor the situation closely.

The period 9 forecast favourable position is attributable to a number of factors including:

- the Schools PFI forecast of £556k favourable variance. This is caused by an overachievement of Schools Contribution Income, due to higher pupil numbers than budgeted for;
- a review of all CSF budgets is underway to identify the impact of growth and covid19 on expenditure. This will inform budget allocations to cost centres across CSF for 2021/22 to ensure most efficient use of resources.
- underspend on the SEN transport budget of £318k arising from lower than expected costs when schools were closed;
- Children in Care (£109k) decrease in the over spend;
- Other Education underspends across a number of areas including £59k in Departmental Business Support, £248k in Education Inclusion and £104k in Procurement and School Organisation.

Despite an increasing population and the pressures that covid has presented to many parts of the Children's Social Care system, Merton has managed to hold steady our number of children in care through a combination of actions, which are detailed in the management action section below. EHCP numbers have increased from 2,011 in March, to 2,262 by December, an increase of 251 finalised EHCPs as at the end of December 2020. The financial impact of this increase is already covered within the presented DSG forecast.

The CSF department has received £3.847m growth for 2020/21. £1.756m has been allocated across Children's Social Care and £2.091m across Education.

Local Authority Funded Services

The table below details the significant budget variances identified to date:

Local Authority Funded Services (£000's)	Budget	December Variance	November Variance	2019/20 Outturn Variance
<u>Child Social Care and Youth Inclusion</u>				
Adolescent & Family Services	£ 1,702	-£ (84)	-£ (84)	£ 235
Asylum Seeker Costs (14+)	£ 275	-£ (26)	-£ (26)	-£ (3)
Asylum Seeker Costs (ART)	£ 981	-£ (717)	-£ (674)	-£ (80)
Children Cntrl Social Wrk Serv	£ 4,510	-£ (437)	-£ (437)	£ 538
Head of ChildSoclCare& YthIncl	£ 152	-£ (39)	-£ (39)	£ 202
Mash & Child Protection Serv	£ 2,355	£ 656	£ 645	-£ (241)
Safeguarding, Stndrds & Train	£ 1,268	-£ (40)	-£ (40)	-£ (98)
Senior Management	£ 288	-£ (74)	-£ (74)	-£ (24)
Children In Care and Resources	£ 10,085	£ 661	£ 770	£ 34
CSC & Youth Incl Total	21,615	-101	41	563
<u>Education</u>				
Contracts, Proc & School Org	£ 901	-£ (104)	-£ (84)	-£ (376)
Early Years & Children Centres	£ 4,229	-£ (60)	-£ (25)	-£ (35)
Education - School Improvement	£ 52	-£ (12)	£ 2	-£ (314)
Education Inclusion	£ 1,737	-£ (248)	-£ (205)	-£ (84)
Schools Delegated Budget	£ -	£ -	£ -	-£ (350)
SEN & Disability Integrat Serv	£ 8,241	-£ (318)	-£ (343)	-£ (113)
Senior Management	£ 856	-£ (11)	£ 24	£ -
Policy, Planning & Performance	£ 522	-£ (23)	£ 22	£ 1,441
Departmental Business Support	£ 209	-£ (60)	-£ (67)	-£ (105)
Education Total	£ 16,746	-£ (836)	-£ (675)	£ 64

Children's Social Care and Youth Inclusion Division

Adolescent and Family Services

Forecast remains unchanged since period 8 at an under spend of (£84k). This followed the need to make provision for an interim Specialist Youth Offending Manager following the loss of the established Head of Service. This interim Manager will be with the team till the end of the financial year to support a forthcoming inspection and to upskill existing staff.

Asylum Seekers ART

Increased underspend in period 9 of £43k to (£717k) which relates to an increased cost for 18 year old (£52k) young people which is offset by a greater under spend relating to under 18 year olds (£94k).

Mash and Child Protection Service

This area continues to show a significant over spend against budget which is primarily due to the temporary relocation of a social work team into the service (pending a CSC reorganisation) and the need to engage agency social work staff which are more expensive than permanent staff. It remains challenging to recruit permanent social workers into this service and this is consistent with many other London Boroughs. It remains a medium-long term issue. In period 9 the forecast has a further adverse

movement to £656k from £645k, which relates to the appointment of an agency assistant team leader to cover a permanent vacancy in the MASH. The Directorate is currently considering temporarily transferring some of the growth currently located in Children in Care to offset this pressure.

Central Social Work Services

The forecast for this area remains as period 8 with a forecast under spend of (£437k).

Safeguarding, Standards and Training

Period 9 as 8, which includes the incremental cost of an interim head of service to cover the loss of a permanent head of service.

Children in Care and Resources

Improvement in the over spend of £109k to an over spend of £660k, this is made up of a number of elements including:

- increased cost of in-house fostering (£48k) and supported housing (£52k);
- decreased costs of Agency fostering (£32k), Mother and Baby unit (£68k), housing benefit (£50k) and secure accommodation (£54k).

The increased in-house fostering costs and decreased agency fostering and mother and baby costs demonstrate a positive use of more cost effective in-house resources.

Education Division

Contracts, Procurement and School Organisation

Increase in the period 9 under spend to £104k from £83k following an increase in the estimated premises and contract salary costs. Efforts are currently underway to recruit to a position in this area.

Early Years and Children's Centres

The under spend here has increased by £35k in period 9 to (£60K). This is the result of a number of different movements, in summary this under spend can be linked to Covid19 where the general level of activity is lower than normal.

School Improvement

Small movement in period 9 to a £14k under spend forecast which is the result of improved forecasting.

Education Inclusion

Increase in the under spend of £43k to (£248k) in period 9 which is explained by a number of small variances including an increased Youth Service salary underspend of £25k.

SEN & Disability Integrated Service

The SEN transport budget is forecasting £318k underspend, this budget has become increasingly difficult to forecast given COVID-19 and the variability of schools' wider opening and the impact of social distancing requirements on transport commissioning. This is our current best estimate based on the information available at the end of December. The current estimated cost includes COVID-19 relief for our existing suppliers and approx. 8-10% increase in our weekly cost based on pre-covid spend pattern. Buses are also still being used to transport young people, but this is a moving target with no real way of predicting what will happen since we don't know what will occur the remainder of the financial year.

Policy Planning and Performance

Movement in period 9 of £45k to an underspend position of (£23k). This is a combination of reduced salary/agency costs (£18k), IT support costs (£13k), reduced forecast of payments to social care establishments and a small number of other variances.

Senior Management

Reduced forecast in period 9 to reflect £31k saving relating to absence of a permanent Corporate Director from November 2020.

Schools PFI

Schools PFI is forecasting a £555k favourable variance, an increase of £4k in period 9. This is due to an overachievement of Schools Contribution Income compared with the sums budgeted for. This forecast is considered stable for the rest of the financial year.

Dedicated Schools Grant (DSG)

Dedicated Schools Budget (£000's)	Budget	December Variance	November Variance	2019/20 Outturn Variance
<u>Education</u>				
Contracts, Proc & School Org	£ 283	£ 11	£ 11	£ (38)
Early Years & Children Centres	£ 16,274	£ 64	£ 73	£ (602)
Education - School Improvement	£ 1,051	£ 10	£ (12)	£ (164)
Education Inclusion	£ 1,421	£ (12)	£ (1)	£ 206
SEN & Disability Integrat Serv	£ 16,370	£ 12,723	£ 13,201	£ 10,371
Sub-total	£ 35,400	£ 12,796	£ 13,271	£ 9,773
<u>CSC & Youth Inclusion</u>				
Adolescent & Family Services	£ 44	£ (4)	£ -	£ (33)
Sub-total	£ 44	£ (4)	£ -	£ (33)
<u>Schools Delegated Budget</u>				
DSG Reserve	£ -	£ -	£ -	£ (9,822)
Retained Schools Budgets	£ 2,985	£ (105)	£ 3	£ (470)
Schools Delegated Budget	£ (38,741)	£ 2,236	£ 2,144	£ 552
Sub-total	£ (35,755)	£ 2,132	£ 2,147	£ (9,740)
DSG Total	£ (311)	£ 14,924	£ 15,418	£ -

DSG funded services are forecasting an adverse £14.924m variance. The DSG had a cumulative overspend of £12.750m at the end of 2019/20. The over spend in the current financial year will be adding to this balance, currently estimated at just over c£27m. There was a separate report on the DSG Deficit Recovery Plan to Cabinet in January 2020. The DfE met with us on 11 February 2020 to discuss this recovery plan, and it was expected that they would return to assess our progress in November, but we are still waiting for the notification.

The main reason for the variance relates to a £10.1m adverse variance on Independent Day School provision. The reason for the significant overspend is due to the high number of placements and our legal duty to find suitable education provision.

The DSG deficit recovery actions have now been incorporated into the wider CSF/Merton Transformation Programme. This will provide additional governance and scrutiny to the activity as it moves forward. A detailed review of all available data is currently underway and a revised position was submitted to Cabinet in January. The most effective cost reduction measures are currently being reviewed and will be incorporated into an updated recovery plan which will identify the most effective measures to control and stabilise the deficit.

We are seeking to increase the number of local maintained special school places in the borough, which have been built into the future forecasts on the deficit, in order to reduce these costs, but it will take time to bring these additional places on stream. At present the annual increase in the number of EHCPs significantly exceeds the number of additional special school places we are able to create in the borough. Based on the number of new EHCPs still being awarded following assessment, we would expect the end of year cumulative deficit to be c. £27m.

Other adverse variances include SEN statements/EHCPs £2.381m to Merton primary, secondary and academy schools, £0.575k on post16 provision, other local authority pupils £2.057m.

Since period 1 we have seen an increase from 2032 finalised EHCPs to 2262 EHCPs in period 9 which is an increase this financial year of 230 finalised EHCPs. As at December we currently have 167 EHC Needs assessments being undertaken at various weeks within the 20 week statutory timescale. It should be noted that since COVID we have seen a significant increase in referrals for an EHC Needs assessments.

We continue to keep abreast of proposed changes to the National Funding Formula, especially in relation to risks associated with services currently funded by de-delegated elements of the DSG. Latest guidance from the DfE on the Central Services School Block (CSSB) is a 20% reduction each year on funding against historical budgets to the LA for the non-historic budgets.

The Early Years block of the DSG is normally adjusted in the July following the end of the financial year as it is based on January census information. For 2019/20 this additional grant was £260k. It is anticipated for 2020/21 circa £200k-£400k however, due to Covid-19, this is currently being reviewed by the DfE with census collections and we wait for the published outcome. London local authorities are sharing business intelligence on early year's census and data collection due to COVID and impact upon local authorities.

Merton was required to return to the DfE a Deficit Recovery Plan for the DSG, which is a 5-year plan, taking us up to 2023/24. A full update was included in a separate report on the DSG which went to Cabinet in January 2020. .

Some schools continue to have difficulty in setting balanced budgets with the funding provided to them

through the funding formula. The Finance Service monitors this closely, and before any deficit budget is agreed, work is undertaken with the school to ensure they are maximising every opportunity to reduce costs and spend wisely. Despite the increasing financial pressure, the number of schools setting deficit budgets has reduced from 13 in 2019/20 to 10 in 2020/2, this is primarily due to a focus in schools to reduce expenditure. Total school balances, including capital balances, slightly increase last year.

Merton has been working in conjunction with Association of Directors for Children's Services (ADCS), Society for London Treasurers (SLT), London Councils and the Children's Commissioner to lobby Central Government for additional funding. All commissioned analysis shows that the funding shortfall is a national issue that requires additional grant funding.

Management Action

Staffing report

We continue to reduce the use of agency by imposing a three-month recruitment drag, where appropriate, for non-social work posts. We continue to prioritise meeting our statutory duties when determining whether recruitment drag may be applied to any vacant post. Children's Social Care and Youth Inclusion have reviewed the distribution of social work staffing to ensure workloads in the MASH and First Response Service are at a level that supports recruitment and retention of permanent staff and a proposed reorganisation is being finalised in readiness for a staff consultation.

Significant caseload pressures with CSC&YI have developed as a result of the covid19 pandemic. An additional team of agency social workers and management posts are being recruited to for a fixed term period to directly address this pressure. These are being charged to the Corporate Covid cost centre. An update of progress in this area will be provided in period 10.

CSC&YI are also making effective use of the grant-funded resource available through the Social Workers in Schools pilot in supporting the increased number of children within the system and reducing social worker's caseloads to safe and manageable levels.

Placements

We continue to use the Panel processes to ensure that spending on IFAs instead of in-house placements can be justified, as well as continuing our scrutiny on residential children's home placements.

Our aim is to slow down the increase in more expensive agency foster care. In addition, we are implementing actions to retain our experienced existing foster carers such as increasing the offer to them through the trauma based training and support to enable them to care for children with more challenging behaviours by implementing the Mockingbird Model. We continue to target our recruitment to increase our number of in-house parent and child foster placements.

Children with additional needs

Work was progressing to identify the contribution that is health related and which should be supported by funding from CCGs and a plan was being produced which would set out the quantum of funding and the steps that will be taken to secure this funding until the recent suspension of CHC assessment by the NHS.

We have tried to reduce costs associated with SEND transport through a number of strategies but this is a continuing challenge with the increasing numbers of children eligible for this service. Strategies

introduced include: the introduction of a dynamic taxi purchasing system; the re-provisioning of taxi routes to ensure best value for money; the introduction of bus pick up points where appropriate; promotion of independent travel training and personal travel assistance budgets where this option is cheaper. Some cost-saving measures linked to consolidation of routes or shared travel arrangements may not be possible in the light of Covid-19 restrictions

We have a multi-agency SEND panel providing strategic oversight of the statutory assessment process to ensure that at both request-for-assessment stage and the agreement of a final EHCP, criteria and thresholds are met and the best use of resources is agreed.

To limit the increased costs to the DSG High Needs block of the increased number of children with EHCPs we have expanded existing specialist provision including the expansion of Cricket Green special school completed in early 2020, and the opening of an Additionally Resourced Provision (ARP) at Stanford Primary School. There is further expansion of provision in the capital programme, including the expansion of Melrose School (for children with Social, Emotional and Mental Health), which is currently at the statutory consultation and planning application stage. Additional local provision should also assist with minimising increases to transport costs.

New burdens

Following changes introduced through the Children & Social Work Act, local authorities took on new responsibilities in relation to children in care and care leavers. Local authorities are required to offer support from a Personal Adviser to all care leavers to age 25. There has been no on-going funding for the additional work required.

Other unfunded burdens include:

- The increase in the age range of EHCPs, particularly for those young people aged 18-25, due to legislation changes, which is causing cost pressures in both the general fund (in education psychology and SEN transport) and the DSG (High Needs Block costs relating to most EHCP services);
- New statutory duties in relation to children missing from education have significantly increased the cases dealt with by the Education Welfare Service
- SEND tribunals will cover all elements of children's care packages, not solely education.
- New requirement of social work visits to children in residential schools and other provision.
- Provision of support and school places for children and families placed by the Home Office in temporary hotel accommodation in Merton
- Reception into care and age assessment of young people placed by the Home Office in temporary hotel accommodation in Merton

Community and Housing

Overview

Community and Housing is forecasting a favourable variance of £90k as at December 2020. This is made up of forecasted favourable variances in Adult Social Care of £943k, and unfavourable variances in Housing of £623k, and Libraries of £230k. Public Health and Merton Adult Learning continue to forecast a breakeven position.

The overall position has improved due to net favourable movement in placements overall of £63k, taxi card refund of £85k, and as expected due to covid-19 the reduction in forecasted income from Libraries of £16k and a combination of other favourable variance of £26k.

As we are now in the second wave, Community and Housing is working with partners to implement the winter plan, which includes the expected surges in both COVID and non-COVID demand Our mental health partners (South West London & St George's) are reporting a surge in referrals and an increased level of acuity. The pressure on temporary accommodation costs remains and is likely to worsen over the winter months.

The forecast includes additional spend for winter insofar as we are currently able to identify it. However, there is a high level of uncertainty about COVID and other winter outbreaks, their impact on our community and consequently the impact on the year end position. Therefore current forecast includes the best estimate based on current information available.

Community and Housing Summary Position

Community and Housing	2020/21 Current Budget £'000	2020/21 Full Year Forecast Dec'20 £'000	2020/21 Full Year Forecast Variance Dec'20 £'000	2020/21 Full Year Variance Nov'20 £'000	2020/21 Covid- 19 Forecast Dec'20 £'000	2019/20 Outturn Variance £'000
Adult Social Care	59,919	58,975	(943)	(838)	2,633	(717)
Libraries and Heritage	2,396	2,626	230	216	181	70
Merton Adult Learning	(1)	(1)	0	0	0	0
Housing General Fund	2,142	2,765	623	691	75	328
Public Health	(157)	(157)	0	0	0	0
Total Favourable/Unfavourable	64,299	64,209	(90)	69	2,889	319

The forecast above is prepared on the basis of our current understanding of data on income and placement as at December 2020. The covid-19 impact is in the second column from the left in the above table.

There is currently across department collaboration to undertake the Lateral Flow Testing programme in the borough as required by the Department of Health and Social Care (DHSC). A site was secured, equipment procured and testing begin on the 4th of January. Testing kits will be provided by the DHSC free of charge but the borough will need to fund incidentals and PPE which could be reclaimed once costs are submitted.

The department's savings forecast as at December 2020 has improved slightly and is now showing total amount achieved of £1.568m of the £2.46m savings target for 2020/21. The Department continues to work towards achieving the outstanding savings and to maintain a balanced budget in

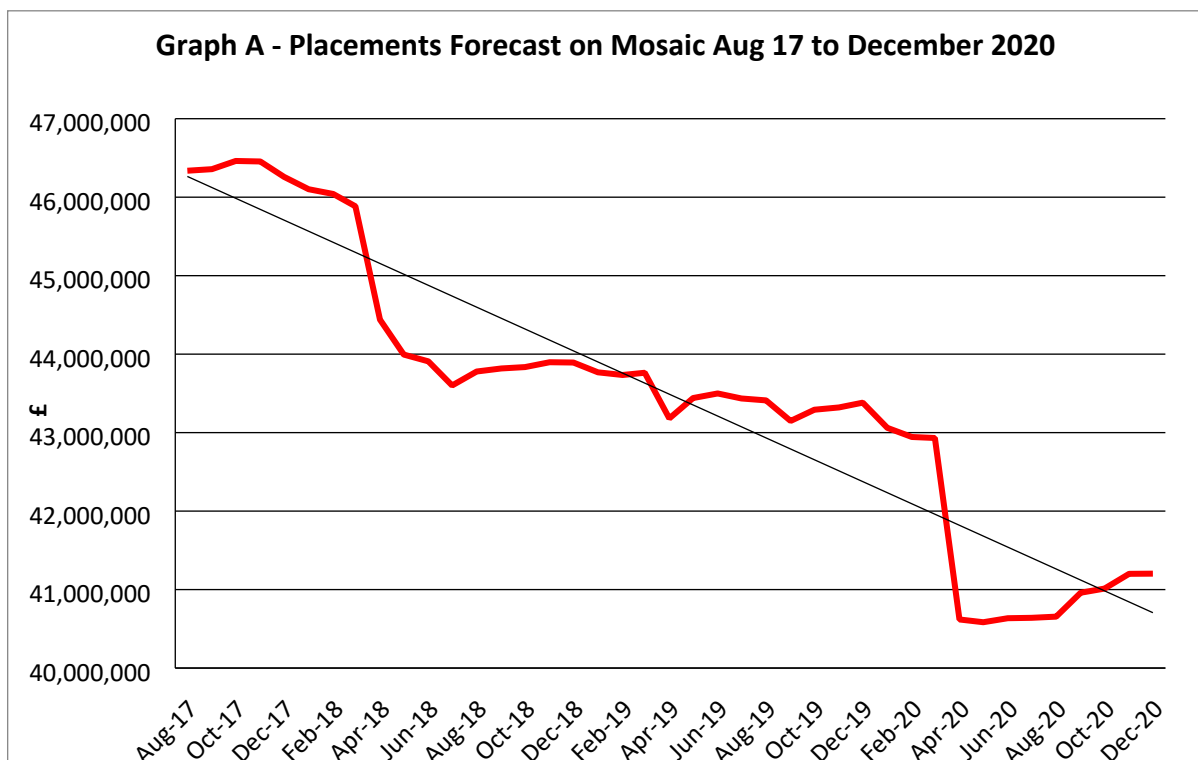
the current financial year. The service is reviewing outstanding savings against current activity levels to identify offsetting reductions in spend but this is proving difficult due to budget pressures as a result of Covid-19.

Adult Social Care

The placements budget remains relatively stable, with reductions in income offset by reduced estimates of spend. Primarily this is due to fewer weeks left in the year to forecast for any new placements. In particular, there has been a reduced estimate of the cost of support for those whose placement is temporarily funded by health.

Whilst there are some early encouraging signs in relation to the current wave of infections, the short term pressure of social care of hospital discharges has a 2-3 week lag and the longer implications for demand on social care are unknown.

The graph below shows placements forecasted expenditure over a number of years with a predicted increase in December 2020. It is expected that once this pandemic is over that the service will experience an increase in the number of customers seeking care and a few seeking support due to 'long Covid'



The forecast allows for the likely transfer of costs of those currently paid for by health who will be eligible for social care funding. Work is ongoing to ensure that the packages of support are appropriate and for good value.

From the 1st September, whilst health will continue to manage all COVID discharges, whether short or long term, they will only meet up to the first six weeks of care costs and will be at nil cost to the customer. Anyone placed in this way will need to be assessed for continuing healthcare, adult social care or identified as self-funders. However, Continuing Healthcare Assessments are currently suspended as nursing staff are diverted more urgent care.

The department has reconvened its weekly 'Sit Rep' meetings to monitor activity, staff levels,

provider markets, rough sleepers and PPE levels. Thus keeping abreast of current development and changes in local/national infection rates. There is also a weekly Covid-19 meeting at which the Assistant Director of Adult Social Care discusses issues regarding the community hub and shielding issues.

The service has not had to make use of the Care Act easements enabled by emergency legislation and continues to act in accordance with the Care Act 2014. The focus has naturally been on supporting borough residents and the NHS, as well as contributing to the cross-council work on shielding, the community hub and the food hub.

The national shielding programme has been reinstated, and the department is currently working with the voluntary sector to support those who are shielding and who require ongoing support. The Community Hub continues to operate to support people and we are working with those identified as Clinically Extremely Vulnerable to ensure that they can continue to access food and other essential items. In the week to the 17th of January there were 167 contacts to the hub, 9 emergency food parcels and 6 prescription requests.

Adult Social Care Internal Provision

Direct Provision remains in an overall favourable position with a projected underspend of £274k. There was a movement of £7k following a revision of salary cost, and grant income. Maternity leave and a long-term sickness case at Meadowsweet are being covered by Riverside staff. A number of day service staff have been temporarily redeployed to Supported Living and Glebelands to cover staffing need caused by sickness or self-isolation as a result of COVID testing

Library & Heritage Service

This service is currently forecasting an unfavourable variance of £230k which is an increase of £13.5k since November, which is as expected due to reduction in expected income as a result of the current lockdown. This is unlikely to recover this financial year and is likely to continue into the New Year.

Overall the current unfavourable forecast is due to a combination of issues relating to Covid-19 and the resulting lockdowns. The overspend also includes a one-off old business rates recharge of £66k and additional costs incurred on the current security contract (£30k), which is due to Living Wage.

Adult Learning

Adult Learning continues to forecasting a breakeven position. The service is fully funded externally by the GLA and ESFA. During the current lockdown all provision has either been moved online or is using distance learning methods to continue learning. A laptop loan scheme is also in place for those with limited or no ICT at home. The curriculum has been altered to reflect the changing skill needs of employers and residents.

Adult Learning has successfully bid for £540k of additional funding over two years from the GLA to expand the skills offer and to respond to changes in the job market to assist with reskilling residents. Part of the funding is aimed at improving access to IT for those without it so that they can both benefit from online learning and improve their IT skills.

Housing General Fund

This service is currently forecasting an unfavourable variance of £623k. A major part of this service's unfavourable variance is due to the shortfall in Housing Benefit subsidy and the uncertainty surrounding client contribution.

However during this period there has been some movement from temporary accommodation due to the availability of a limited number of Housing Association and private sector vacancies. Lastly evictions from temporary accommodation are not happening at the present time, except in the most exceptional of circumstances due to the Covid-19 restrictions.

The service continues its statutory duties to prevent homelessness wherever possible but where this is not achievable and if the household is considered to have a priority need for temporary accommodation then it must be provided until a suitable and sustainable housing solution can be achieved. The Corona virus Act 2020 has widened the definition of those who may be eligible for statutory support if homeless due to their vulnerabilities and this is reflected in the numbers of single person households seeking assistance under the current homelessness legislation. The main causes of homelessness episodes are currently family friend evictions and those who are either at risk of rough sleeping or are rough sleeping.

This contrasts significantly from the pre covid-19 when the biggest cause of homelessness in Merton was the ending of Assured Short hold tenancies by private Landlords. Such evictions are not occurring at the present time, only in the most exceptional of circumstances due to a ban which was recently extended to the end of March 2021. Whilst this is to be welcomed this will not be a long term policy objective of the courts and during 2021/22 we are likely to see a surge of evictions from private sector tenancies with a corresponding demand upon the temporary accommodation budget.

The numbers of households living in temporary accommodation remain the lowest in London. As at the end of December'20 there were 200 households accommodated under the homeless legislation. The numbers at present remain fairly static mainly due to the lack of sufficient housing association and private sector homes available for letting and the inability to discharge statutory housing duties.

The service continues to work towards eliminating the worst form of homelessness i.e. rough sleeping in partnership with the GLA and other statutory bodies including Adult Social Care and works closely with Faith Groups, and the private rented sector to find solutions.

During the winter months the service expects see an increased in the numbers of single person households being accommodated. The GLA announced the Severe Weather Emergency Protocol and the corresponding requirement to ensure that all individuals who remain rough sleeping or at risk of rough sleeping are accommodated. This requirement extends to those individuals' who have No recourse to Public Funds.

Analysis of Housing and Temporary Accommodation Expenditure

The table below shows the analysis of housing expenditure to December 2020

Housing	Budget 2020-21	Forecast (Dec'20)	Forecast Variances (Dec'20)	Forecast Variances (Nov'20)	Outturn Variances (March'20)
	£000	£'000	£'000	£000	£000
Temporary Accommodation- Expenditure	2,403	3,829	1,426	1,427	1,002
Temporary Accommodation- Client Contribution	(140)	(384)	(244)	(257)	(321)
Temporary Accommodation- Housing Benefit Income	(2,005)	(2,922)	(917)	(889)	(535)
Temporary Accommodation- Subsidy Shortfall	322	1,388	1,066	1,032	793
Temporary Accommodation- Grant	0	(833)	(833)	(833)	(766)
Subtotal Temporary Accommodation	580	1,078	498	480	173
Housing Other Budgets	1,562	1,687	125	211	155
Total Controllable (Favourable)/Adverse Variance	2,142	2,765	623	691	328

Table below shows number of households in Temporary Accommodation to December 2020.

Temporary Accommodation	Numbers IN	Numbers OUT	Total for the Month	Previous Year
Mar'17	-	-	186	
Mar'18	16	16	165	
Mar'19	15	11	174	
Mar'20	12	6	199	
			2020/21	2019/20
Apr'20	5	8	196	178
May'20	18	10	204	177
June'20	21	12	213	170
July'20	13	14	212	175
Aug'20	13	15	210	168
Sept'20	15	14	211	169
Oct'20	18	15	214	174
Nov'20	10	16	208	178
Dec'20	11	19	200	183

The number of customers in temporary accommodation appears to be fluctuating.

Public Health

Public continues to report a breakeven position.

Potential Cost pressures:-

- CLCH has indicated the children's contract is underfunded by c £800k – that is a risk that has been shared and is significant. Meetings are ongoing to; review the commissioned services, consider options and verify relevant finance data through an open book process ahead of the one year contract extension required. In this financial year the provider is also asking for £295k (7.85%) Agenda for Change uplift to cover cumulative inflation for 3 years 2028/19, 2019/20 & 2020/21. This is higher than the official allocation received from the government by £144k. A similar percentage uplift has been requested for the Sexual Health contract which is shared between Merton, Richmond and Wandsworth. Commissioners have met and agreed to only pay the 2.9% current year inflationary increase, discussions with CLCH are continuing.

The division is involved in a number of COVID – 19 government initiatives to contain the pandemic.

Additionally the team, together with public protection, is leading on LBM's outbreak control plan. A ring-fenced grant of £965k for Outbreak Control (test & trace). An additional Outbreak Contain of allocation (£1.6m), and a Community Testing grant to assist with the borough's testing programme.

Corporate Items

The details comparing actual expenditure up to 31 December 2020 against budget are contained in Appendix 2. COVID-19 corporate expenditure is again shown on a separate line:-

Corporate Items	Current Budget 2020/21 £000s	Full Year Forecast (Dec.) £000s	Forecast Variance at year end (Dec.) £000s	Forecast Variance at year end (Nov.) £000s	Outturn Variance 2019/20 £000s
Impact of Capital on revenue budget	11,190	11,171	(19)	(19)	(161)
Investment Income	(707)	(790)	(83)	(46)	(704)
Pension Fund	340	86	(254)	(254)	(104)
Pay and Price Inflation	250	50	(200)	(100)	(100)
Contingencies and provisions	18,695	18,795	100	0	(154)
Income Items	(1,963)	(1,963)	0	0	(343)
Appropriations/Transfers	(5,653)	(5,653)	0	0	0
Central Items	10,963	10,525	(437)	(400)	(1,405)
Levies	962	962	0	0	(1)
Depreciation and Impairment	(23,351)	(23,351)	0	0	0
TOTAL CORPORATE PROVISIONS	(237)	(693)	(456)	(419)	(1,567)
COVID-19 Emergency expenditure	0	8,401	8,401	10,151	176

Based on expenditure to 31 December 2020, a favourable variance of £0.456m is forecast for corporate items. This is an increased favourable variance of £0.037m since November which is entirely due to an increase of £37k in forecast investment income due to an increase in the balance under investment and marginally improved investment rates.

The figures in the table above have also been adjusted to reflect the appropriation of some budget to the Balancing the Budget Reserve.

The budgets appropriated are:-

	£000
Provision for pay awards	485
Provision for excess inflation	300
Apprenticeships	150
Total appropriated to Balancing the Budget Reserve	935

4 Capital Programme 2020-24

4.1 The Table below shows the movement in the 2020/24 corporate capital programme since the last monitoring report:

Depts	Current Budget 20/21	Variance	Revised Budget 20/21	Current Budget 21/22	Variance	Revised Budget 21/22	Original Budget 2022-23	Variance	Revised Budget 22/23	Original Budget 2023-24	Variance	Revised Budget 23/24
	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s	£000s
Corporate Services	10,487	(6,777)	3,711	21,702	(10,498)	11,205	11,642	(6,700)	4,942	14,674	700	15,374
Community & Housing	1,049	(150)	899	1,057	75	1,132	2,450	0	2,450	677	75	752
Children Schools & Families	2,765	(15)	2,750	9,035	15	9,050	1,900	0	1,900	1,900	0	1,900
Environment and Regeneration	15,456	(1,455)	14,001	17,548	1,860	19,408	8,427	0	8,427	7,516	0	7,516
TOTAL	29,757	(8,397)	21,361	49,343	(8,548)	40,795	24,419	(6,700)	17,719	24,767	775	25,542

4.2 The table below summarises the position in respect of the 2020/21 Capital Programme as at December 2020. The detail is shown in Appendix 5.

Capital Budget Monitoring - December 2020

Department	Actuals	Budgeted Spend to Date	Variance to Date	Final Budget	Final Forecast 2020/21	Full Year Variance
Corporate Services	1,288,894	2,136,535	(847,641)	3,710,650	3,710,650	0
Community and Housing	297,521	662,440	(364,919)	899,000	899,000	0
Children Schools & Families	1,257,210	1,065,830	191,380	2,750,230	2,750,230	0
Environment and Regeneration	6,614,164	7,346,208	(732,044)	14,000,770	13,987,349	(13,421)
Total	9,457,790	11,211,013	(1,753,223)	21,360,650	21,347,229	(13,421)

- a) Corporate Services – After the removal of £6.717 million Housing Company Budget and the re-profiling of the Civic Centre Cycle Parking budget (£60k) all Budget Managers are projecting full spend against budget. The impact of the removal of the Housing Company has been included within the revised capital strategy and TM strategy, which will be going on to Council after Cabinet on the 22 February 2021.
- b) Community and Housing – After the re-profiling of £75k for Disabled Facilities Grant to 2023/24 and £75k for Learning Disability Housing to 2021/22, budget managers are projecting full spend against their budgets.

- c) Children, Schools and Families – After the adjustments to the programme detailed in the Table below budget managers are projecting full spend against budgets

		Budget 2020-21	Budget 2021-22	Budget 2022-23	Budget 2023-24	Narrative
		£	£		£	
Abbotsbury - Capital Maintenance	(1)	28,000				Virement from unallocated budget
Cricketer Green - Capital Maintenance	(1)	25,000				Virement from unallocated budget
Melbury SMART Centre - Capital Maintenance	(1)	32,000				Virement from unallocated budget
Malmesbury - Capital Maintenance	(1)	16,000	33,000			Virement from unallocated budget
Unallocated Capital Maintenance	(1)	(101,000)	(33,000)			Virement to new schemes
Childrens Centres - Bond Road Family Centre		(5,000)	5,000			Re-profiled in line with projected spend
Youth Provision - Pollards Hill Digital Divide		(10,000)	10,000			Re-profiled in line with projected spend

1) Requires Cabinet approval

d) **Environment and Regeneration** – After the adjustments to the programme detailed in the Table below Officers are projecting full spend on their budgets apart from one favourable variances on Alley Gating is currently showing a favourable variance of £14k

		Budget 2020-21	Budget 2021-22	Budget 2022-23	Budget 2023-24	Narrative
		£	£		£	
Residential Cycle Store		(30,000)	30,000			Re-profiled in line with projected spend
ANPR Cameras Supporting Enforcement of School Streets	(1)	(486,000)	486,000			Re-profiled in line with projected spend
Active Travel Fund	(1)	240,000	150,000			New TFL Funding
Highways and Footways - Surface Water Drainage		15,080				New S106 Funding
Fleet Vehicles - Mechanical Street Washer		(75,000)	75,000			Re-profiled in line with projected spend
Waste SLWP - Mencap Crew Cab PROW		(35,000)	35,000			Re-profiled in line with projected spend
Mitcham Area Regeneration - Canons Parks for the People	(1)	(697,120)	697,120			Re-profiled in line with projected spend
Parks - Canons Parks for the People	(1)	(311,350)	311,350			Re-profiled in line with projected spend
Resurface Tennis Courts Wimbledon Park	(1)	(75,440)	75,440			Re-profiled in line with projected spend

(1) Requires Cabinet approval

4.3 The table below summarises the movement in the Capital Programme for 2020/21 since its approval in March 2020 (£000s):

Depts.	Original Budget 20/21	Net Slippage 2020/21	Adjustments	New External Funding	New Internal Funding	Re-profiling	Revised Budget 20/21
Corporate Services	22,100	2,000	(7,661)	4,079	130	(16,937)	3,711
Community & Housing	2,004	189				(1,294)	899
Children Schools & Families	4,566	480		1,034		(3,330)	2,750
Environment and Regeneration	18,530	1,061	(2,076)	4,640	47	(8,201)	14,001
Total	47,199	3,730	(9,737)	9,754	177	(29,762)	21,361

4.4 The table below compares capital expenditure (£000s) to December 2020 to that in previous years':

Depts.	Spend To December 2017	Spend To December 2018	Spend to December 2019	Spend to December 2020	Variance 2017 to 2020	Variance 2018 to 2020	Variance 2019 to 2020
CS	1,799	3,975	1,982	1,289	(510)	(2,686)	(693)
C&H	581	635	645	298	(284)	(337)	(348)
CSF	3,969	4,777	6,843	1,257	(2,711)	(3,520)	(5,586)
E&R	9,660	11,155	5,856	6,614	(3,046)	(4,541)	758
Total Capital	16,009	20,542	15,327	9,458	(6,551)	(11,085)	(5,869)

Outturn £000s	32,230	31,424	26,960	
Budget £000s				21,361
Projected Spend December 2020 £000s				21,347
Percentage Spend to Budget				44.28%
% Spend to Outturn/Projection	49.67%	65.37%	56.85%	44.30%
Monthly Spend to Achieve Projected Outturn £000s				3,296

- 4.5 December is three quarters through the financial year and departments have spent just under 44.3% of the budget. Spend to date lower than all three previous financial years shown and is in part due to the impact of Covid 19

Department	Spend To November 2020 £000s	Spend To December 2020 £000s	Increase £000s
CS	1,022	1,289	267
C&H	249	298	49
CSF	1,146	1,257	111
E&R	5,821	6,614	793
Total Capital	8,238	9,458	1,220

- 4.6 During December 2020 officers spent just over a £1.2 million, to achieve year end spend officer would need to spend approximately £3.3 million each month to year end. Finance officers will continue to review in detail the projected outturn with budget managers.
- 4.7 Appendix 5C summarises the impact of the changes to the Capital Programme on funding.

5. DELIVERY OF SAVINGS FOR 2020/21

Department	Target Savings 2020/21	Projected Savings 2020/21	Period 9 Forecast Shortfall	Period Forecast Shortfall (P8)	Period 8 Forecast Shortfall	2021/22 Expected Shortfall
	£000	£000	£000	%	£000	£000
Corporate Services	2,718	1,731	987	36.3%	987	133
Children Schools and Families	2,969	2,235	734	24.7%	734	400
Community and Housing	2,460	1,568	892	36.3%	900	500
Environment and Regeneration	3,927	887	3,040	77.4%	3,040	0
Total	12,074	6,421	5,653	46.8%	5,661	1,033

6. Appendix 6 details the progress on unachieved savings from 2020/21 by department and the impact on the current year and next year.

Progress on savings 2019/20

Department	Savings Target 2019/20	Shortfall 2019/20	Projected Shortfall 2020/21	Projected Shortfall 2021/22
	£000	£000	£000	£000
Corporate Services	1,484	100	70	50
Children Schools and Families	572	0	0	0
Community and Housing	1,534	118	0	0
Environment and Regeneration	2,449	837	2,065	0
Total	6,039	1,055	2,135	50

Appendix 7 details the progress on unachieved savings from 2019/20 by department and the impact on the current year and next year.

6. CONSULTATION UNDERTAKEN OR PROPOSED

6.1 All relevant bodies have been consulted.

7. TIMETABLE

7.1 In accordance with current financial reporting timetables.

8. FINANCIAL, RESOURCE AND PROPERTY IMPLICATIONS

8.1 All relevant implications have been addressed in the report.

9. LEGAL AND STATUTORY IMPLICATIONS

9.1 All relevant implications have been addressed in the report.

10. HUMAN RIGHTS, EQUALITIES AND COMMUNITY COHESION IMPLICATIONS

10.1 Not applicable

11. CRIME AND DISORDER IMPLICATIONS

11.1 Not applicable

12. RISK MANAGEMENT AND HEALTH AND SAFETY IMPLICATIONS

12.1 The emphasis placed on the delivery of revenue savings within the financial monitoring report will be enhanced during 2019/20; the risk of part non-delivery of savings is already contained on the key strategic risk register and will be kept under review.

13. APPENDICES – THE FOLLOWING DOCUMENTS ARE TO BE PUBLISHED WITH THIS REPORT AND FORM PART OF THE REPORT

Appendix 1-	Detailed Corporate Items table
Appendix 2 –	Pay and Price Inflation
Appendix 3 –	Treasury Management: Outlook
Appendix 5A –	Current Capital Programme
Appendix 5B -	Detail of Virements
Appendix 5C -	Summary of Capital Programme Funding
Appendix 6 –	Progress on savings 2020/21
Appendix 7 –	Progress on savings 2019/20

14. BACKGROUND PAPERS

14.1 Budgetary Control files held in the Corporate Services department.

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APPENDIX 1

3E. Corporate Items	Original Budget 2020/21 £000s	Current Budget 2020/21 £000s	Year to Date Budget (Dec.) £000s	Year to Date Actual (Dec.) £000s	Full Year Forecast (Dec.) £000s	Forecast Variance at year end (Dec.) £000s	Forecast Variance at year end (Nov.) £000s	Outturn Variance 2019/20 £000s
Cost of Borrowing	11,190	11,190	4,736	3,856	11,171	(19)	(19)	(161)
Impact of Capital on revenue	11,190	11,190	4,736	3,856	11,171	(19)	(19)	(161)
Investment Income	(707)	(707)	(471)	(858)	(790)	(83)	(46)	(704)
Pension Fund	340	340	255	0	86	(254)	(254)	(104)
Corporate Provision for Pay Award	2,231	100	75	0	0	(100)	(100)	0
Corporate Provision for National Minimum Wage	1,500	0	0	0	0	0	0	0
Provision for excess inflation	450	150	113	0	50	(100)	(100)	(100)
Pay and Price Inflation	4,181	250	188	0	50	(200)	(200)	(100)
Contingency	1,500	487	365	0	487	0	0	(500)
Single Status/Equal Pay	100	100	75	0	100	0	0	0
Bad Debt Provision	500	500	375	432	600	100	100	1,304
Loss of income arising from P3/P4	400	0	0	0	0	0	0	(100)
Loss of HB Admin grant	34	23	17	0	23	0	0	(34)
Apprenticeship Levy	450	300	225	40	300	0	0	(22)
Revenuisation and miscellaneous	3,384	1,276	957	165	1,276	0	0	(802)
Growth - Provision against DSG	16,009	16,009	12,007	0	16,009	0	0	0
Contingencies and provisions	22,378	18,695	14,022	637	18,795	100	100	(154)
Other income	0	0	0	18	0	0	0	(186)
CHAS IP/Dividend	(1,963)	(1,963)	(1,473)	(982)	(1,963)	0	0	(157)
Income items	(1,963)	(1,963)	(1,473)	(964)	(1,963)	0	0	(343)
Appropriations: CS Reserves	(908)	(972)	(729)	(175)	(972)	0	0	0
Appropriations: E&R Reserves	(317)	(513)	(385)	0	(513)	0	0	0
Appropriations: CSF Reserves	(360)	(499)	(374)	(140)	(499)	0	0	0
Appropriations: C&H Reserves	(104)	(104)	(78)	0	(104)	0	0	0
Appropriations: Public Health Reserves	(1,200)	(1,200)	(900)	0	(1,200)	0	0	0
Appropriations: Corporate Reserves	(8,386)	(2,365)	(1,774)	(2,365)	(2,365)	0	0	0
Appropriations/Transfers	(11,275)	(5,653)	(4,240)	(2,680)	(5,653)	0	0	0
Depreciation and Impairment	(23,351)	(23,351)	0	0	(23,351)	0	0	0
Central Items	793	(1,198)	13,017	(9)	(1,655)	(456)	(419)	(1,566)
Levies	962	962	721	830	962	0	0	(1)
TOTAL CORPORATE PROVISIONS	1,754	(237)	13,739	822	(693)	(456)	(419)	(1,567)
COVID-19 Emergency expenditure								176
Sub-total: COVID-19 Expenditure	0	0	0	5,334	8,401	8,401	10,151	176

Appendix 2

Pay and Price Inflation as at December 2020

In 2020/21, the budget includes 2.0% for increases in pay and 1.5% for increases in general prices, with an additional amount, currently £0.450m, which is held to assist services that may experience price increases greatly in excess of the inflation allowance provided when setting the budget. With CPI inflation currently at 0.3% and RPI at 0.9% and the Council's overall revenue budget under extreme pressure, this budget will be retained as cover and only released in exceptional circumstances.

Pay:
As previously reported the final pay award has now been agreed at 2.75% but provision of 2% was included in the MTFS agreed in March.

The impact of a 2.75% pay increase on the Council's budget will increase employee costs in 2020/21 by c.£0.650m for and these will be ongoing and subject to increase for future pay awards.

Prices:
The latest statistics have been affected by COVID-19. As a result of the increased restrictions caused by the coronavirus (COVID-19) pandemic, the number of items identified as unavailable was nine, accounting for 2.0% of the basket by weight; this number had decreased from 72 in November; for the December collection (which took place on or around 15 December 2020), the ONS collected a weighted total of 81.5% of comparable coverage collected before the first lockdown (excluding unavailable items).

The Consumer Prices Index (CPI) 12-month rate was 0.6% in December 2020, up from 0.3% in November; on a monthly basis, CPI grew by 0.3% in December 2020, following a 0.1% fall in November.

The largest contribution to the 12-month inflation rate in November 2020 came from recreation and culture (0.35 percentage points). Rising transport costs contributed 0.11 percentage points to the monthly change, while increasing prices for clothing, and recreation and culture items both contributed 0.10 percentage points to help increase inflation; these were partially offset by a downward contribution from falling food and non-alcoholic beverage prices.

The Consumer Prices Index including owner occupiers' housing costs (CPIH) 12-month inflation rate was 0.8% in December 2020, up from 0.6% in November.

The RPI rate for December 2020 was 1.2%, which is up from 0.9% in November 2020.

Outlook for inflation:
The Bank of England's Monetary Policy Committee (MPC) sets monetary policy to meet the 2% inflation target and in a way that helps to sustain growth and employment. Previously at a special meeting on 19 March 2020, the Monetary Policy Committee (MPC) unanimously voted to cut interest rates from 0.25% to 0.1% and to increase holdings of UK government and corporate bonds by £200bn in response to the COVID-19 crisis.

At its meeting ending on 16 December 2020, the MPC judged that the existing stance of monetary policy remains appropriate. The MPC voted unanimously to maintain Bank Rate at 0.1%. The Committee voted unanimously for the Bank of England to maintain the stock of sterling non-financial investment-grade corporate bond purchases, financed by the issuance of central bank reserves, at £20 billion. The Committee voted unanimously for the Bank of England to continue with the programme of £100 billion of UK government bond purchases, financed by the issuance of

central bank reserves, and also to commence the previously announced programme of £150 billion of UK government bond purchases, financed by the issuance of central bank reserves, maintaining the target for the stock of these government bond purchases at £875 billion and so the total target stock of asset purchases at £895 billion.

The next MPC decision on the Bank Base Rate will be published on 4 February 2021.

In the minutes to the MPC meeting ending on 16 December the MPC state that “The main news since the November Report has been the successful trialling of some Covid vaccines and initial plans to roll them out widely over the first half of next year. This is likely to reduce the downside risks to the economic outlook from Covid previously identified by the Committee. Financial markets worldwide, and some surveys of businesses and consumers, have reacted positively to these developments which are likely to support future UK and global activity. Nevertheless, recent global activity has been affected by the increase in Covid cases and associated reimposition of restrictions. UK-weighted global GDP growth in 2020 Q4 is likely to be a little weaker than expected at the time of the November Report.”

In terms of current inflation projections the MPC note that “Twelve-month CPI inflation fell to 0.3% in November, from 0.7% in October, triggering the exchange of open letters between the Governor and the Chancellor published alongside this monetary policy announcement. The weakness of recent outturns largely reflects the direct and indirect effects of Covid on the economy. CPI inflation is expected to rise quite sharply towards the target in the spring, as the VAT cut comes to an end and the large fall in energy prices earlier this year drops out of the annual comparison.”

At this meeting the MPC concluded that “the outlook for the economy remains unusually uncertain. It depends on the evolution of the pandemic and measures taken to protect public health, as well as the nature of, and transition to, the new trading arrangements between the European Union and the United Kingdom. It will also depend on the responses of households, businesses and financial markets to these developments. The MPC will continue to monitor the situation closely. If the outlook for inflation weakens, the Committee stands ready to take whatever additional action is necessary to achieve its remit. The Committee does not intend to tighten monetary policy at least until there is clear evidence that significant progress is being made in eliminating spare capacity and achieving the 2% inflation target sustainably”

The latest inflation and unemployment forecasts for the UK economy, based on a summary of independent forecasts are set out in the following table:-

Table: Forecasts for the UK Economy

Source: HM Treasury - Forecasts for the UK Economy (January 2021)			
	Lowest %	Highest %	Average %
2020 (Quarter 4)			

CPI	0.4	1.0	0.6
RPI	0.7	1.7	1.2
LFS Unemployment Rate	4.6	7.1	5.6
2021 (Quarter 4)	Lowest %	Highest %	Average %
CPI	1.0	3.7	1.9
RPI	1.4	3.8	2.7
LFS Unemployment Rate	4.6	8.0	6.6

Note the wide range between highest and lowest forecasts which reflects the volatility and uncertainty arising from COVID-19 and the difficulty of forecasting how the situation will evolve. Clearly where the level of inflation during the year exceeds the amount provided for in the budget, this will put pressure on services to stay within budget and will require effective monitoring and control.

Independent medium-term projections for the calendar years 2020 to 2024 are summarised in the following table:-

Source: HM Treasury - Forecasts for the UK Economy (November 2020)					
	2020	2021	2022	2023	2024
	%	%	%	%	%
CPI	0.9	1.7	2.2	2.1	2.1
RPI	1.5	2.3	3.1	3.3	3.2
LFS Unemployment Rate	4.8	7.2	6.1	5.1	4.7

Treasury Management: Outlook

The Bank's Monetary Policy Committee (MPC) sets monetary policy to keep inflation low and stable, which supports growth and jobs. Subject to maintaining price stability, the MPC is also required to support the Government's economic policy. The Government has set the MPC a target for the 12-month increase in the Consumer Prices Index of 2%.

The MPC currently uses two main monetary policy tools.

1. setting the interest rate that banks and building societies earn on deposits, or 'reserves', placed with the Bank of England — this is Bank Rate.
2. buying government and corporate bonds, financed by the issuance of central bank reserves — this is asset purchases or quantitative easing.

At its meeting ending on 16 December 2020,, the MPC voted unanimously to maintain Bank Rate at 0.1%. The MPC voted unanimously to maintain Bank Rate at 0.1%. The Committee voted unanimously for the Bank of England to maintain the stock of sterling non-financial investment-grade corporate bond purchases, financed by the issuance of central bank reserves, at £20 billion. The Committee voted unanimously for the Bank of England to continue with the programme of £100 billion of UK government bond purchases, financed by the issuance of central bank reserves, and also to commence the previously announced programme of £150 billion of UK government bond purchases, financed by the issuance of central bank reserves, maintaining the target for the stock of these government bond purchases at £875 billion and so the total target stock of asset purchases at £895 billion.

The outlook for the economy remains unusually uncertain. It depends on the evolution of the pandemic and measures taken to protect public health, as well as the nature of, and transition to, the new trading arrangements between the European Union and the United Kingdom. It also depends on the responses of households, businesses and financial markets to these developments.

The next MPC decision on the Bank Base Rate will be published on 4 February 2021.

In its November 2020 Monetary Policy report the MPC has used the following projections implied by current data trends:-

	Projections (November 2020)			
	2020 Q.4	2021 Q.3	2022 Q.3	2023 Q3.
GDP	-11	11	3.1	1.6
CPI Inflation	0.6	2.1	2.0	2.1
LFS Unemployment Rate	6.3	6.7	4.9	4.3
Excess Supply/Excess Demand	-2.25	-0.25	+0.25	+0.25
Bank Rate	0.1	-0.1	-0.1	0.0

In the MPC's projections conditioned on the alternative assumption of constant interest rates at 0.1%, activity is projected to be slightly weaker and CPI inflation is projected to be a little lower.

The conclusions that the MPC reach in the November Monetary Policy Report are supported by the following Key Judgements and Risks:--

Uncertainty around the MPC's central projections is unusually high and the risks to activity are judged to be skewed to the downside

Key judgement 1: in the near term, activity is dampened by Covid developments and temporarily lower trade as businesses adjust to new arrangements with the EU.

Key judgement 2: over time, uncertainty dissipates gradually and spending recovers.

Key judgement 3: there is some long-lasting scarring of the economy's supply capacity.

Key judgement 4: spare capacity in the economy is currently weighing on inflation, but it is eroded over time and inflation returns to the target.

The MPC also indicate that UK-specific factors, such as Brexit, have affected UK asset prices. The MPC state that "news reports about the terms on which the UK and EU will trade from 1 January 2021 has been an important factor driving moves in sterling since August. Sterling fell by 4% in early September, but it has subsequently recovered to a little above its level in the run-up to the August Report. Market pricing suggests that the outlook for sterling is uncertain: market-implied sterling volatilities have increased since August and risk reversals suggest that market participants place more weight on a large depreciation than a large appreciation."

The possibility of negative interest rates also seems to persist. The MPC note that "the market-implied path for Bank Rate has changed little since the August Report. The path moves below zero during 2021, as was the case in August. This suggests that market participants attach some weight to the possibility of a negative Bank Rate."

Capital Budget Monitoring- December 2020

	Actuals	Budgeted Spend to Date	Final Budget	Final Year Forecast 2020/21	Full Year Variance
Capital	9,457,790	11,211,013	21,360,650	21,347,229	(13,421)
Corporate Services	1,288,894	2,136,535	3,710,650	3,710,650	0
Customer, Policy and Improvement	8,482	0	124,000	124,000	0
Customer Contact Programme	8,482	0	124,000	124,000	0
Facilities Management Total	243,058	523,890	790,750	790,750	0
Works to other buildings	223,313	506,690	701,690	701,399	(291)
Civic Centre	0	7,200	7,200	7,491	291
Invest to Save schemes	19,745	10,000	81,860	81,860	0
Infrastructure & Transactions	1,037,354	1,512,645	2,295,900	2,295,900	0
Business Systems	181,063	286,945	532,790	532,790	0
Social Care IT System	40,050	184,650	246,190	246,190	0
Planned Replacement Programme	816,242	1,041,050	1,516,920	1,516,920	0
Corporate Items	0	100,000	500,000	500,000	0
Multi Functioning Device (MFD)	0	0	400,000	400,000	0
Housing Company	0	100,000	100,000	100,000	0
Community and Housing	297,521	662,440	899,000	899,000	0
Housing	298,372	400,440	525,000	525,000	0
Disabled Facilities Grant	298,372	400,440	500,000	500,000	0
Major Projects - Social Care H	0	0	25,000	25,000	0
Libraries	(851)	262,000	374,000	374,000	0
Library Enhancement Works	(851)	0	0	0	0
Major Library Projects	0	250,000	350,000	350,000	0
Libraries IT	0	12,000	24,000	24,000	0

	Actuals	Budgeted Spend to Date	Final Budget	Final Year Forecast 2020/21	Full Year Variance
Children Schools & Families	1,257,210	1,065,830	2,750,230	2,750,230	0
Primary Schools	601,167	320,180	979,790	979,790	0
West Wimbledon	0	39,350	40,000	40,000	0
Hatfeild	34,031	19,910	67,110	67,110	0
Hillcross	27,295	0	30,660	30,660	0
Dundonald	47,850	23,200	75,000	75,000	0
Garfield	36,597	37,000	37,000	37,000	0
Merton Abbey	(530)	0	0	0	0
Poplar	10,973	3,500	33,000	33,000	0
Wimbledon Chase	81,091	18,990	104,990	104,990	0
Wimbledon Park	425	0	0	0	0
Abbotsbury	88,071	70,000	158,000	158,000	0
Malmesbury	0	0	16,000	16,000	0
Morden	(2,219)	0	0	0	0
Bond	6,092	6,030	6,030	6,030	0
Cranmer	0	8,000	64,000	64,000	0
Gorringe Park	34,108	12,000	37,000	37,000	0
Haslemere	(68)	0	0	0	0
Liberty	(487)	0	0	0	0
Links	3,110	(3,000)	10,000	10,000	0
St Marks	35,066	10,000	45,000	45,000	0
Lonesome	33,680	30,000	40,000	40,000	0
Sherwood	167,849	42,000	191,000	191,000	0
Stanford	(1,768)	0	0	0	0
William Morris	0	3,200	25,000	25,000	0

	Actuals	Budgeted Spend to Date	Final Budget	Final Year Forecast 2020/21	Full Year Variance
Secondary School	(35,214)	43,590	78,590	78,590	0
Raynes Park	0	5,590	5,590	5,590	0
Ricards Lodge	0	5,580	5,580	5,580	0
Rutlish	3,910	7,420	7,420	7,420	0
Harris Academy Wimbledon	(39,124)	25,000	60,000	60,000	0
SEN	430,441	469,010	1,342,280	1,342,280	0
Perseid	39,192	31,230	99,110	99,110	0
Cricket Green	194,372	197,190	467,190	467,190	0
Melrose	185,815	220,590	683,980	683,980	0
Unallocated SEN	(8,937)	20,000	60,000	60,000	0
Melbury College - Smart Centre	20,000	0	32,000	32,000	0
CSF Schemes	260,817	233,050	349,570	349,570	0
CSF IT Schemes	(1,353)	0	0	0	0
Devolved Formula Capital	262,170	233,050	349,570	349,570	0

Appendix 5a

	Actuals	Budgeted Spend to Date	Final Budget	Final Year Forecast 2020/21	Full Year Variance
Environment and Regeneration	6,614,164	7,346,208	14,000,770	13,987,349	(13,421)
Public Protection and Development	20,794	207,788	325,340	325,340	0
On Street Parking - P&D	0	70,000	100,000	100,000	0
Off Street Parking - P&D	0	32,550	75,000	75,000	0
CCTV Investment	20,794	105,238	150,340	150,340	0
Street Scene & Waste	(117,973)	248,500	361,220	347,220	(14,000)
Fleet Vehicles	0	231,700	298,790	298,790	0
Alley Gating Scheme	1,200	16,800	24,000	10,000	(14,000)
Waste SLWP	(119,173)	0	38,430	38,430	0
Sustainable Communities	6,711,343	6,889,920	13,314,210	13,314,789	579
Street Trees	43,886	46,200	126,000	126,000	0
Raynes Park Area Roads	1,510	18,277	26,110	26,110	0
Highways & Footways	3,640,729	3,250,210	7,089,850	7,089,852	2
Cycle Route Improvements	244,008	92,673	464,710	464,710	0
Mitcham Transport Improvements	76,873	67,627	96,610	96,610	0
Colliers Wood Area Regeneration	6,838	10,500	15,000	15,000	0
Mitcham Area Regeneration	703,744	1,601,285	2,367,470	2,367,470	0
Wimbledon Area Regeneration	614,550	425,810	927,740	927,740	0
Morden Area Regeneration	0	0	50,000	50,000	0
Borough Regeneration	98,644	106,335	224,050	224,626	576
Morden Leisure Centre	11,866	55,000	55,000	55,000	0
Wimbledon Park Lake and Waters	70,474	7,500	179,500	179,500	0
Sports Facilities	206,418	53,840	218,840	218,840	0
Parks	991,804	1,154,663	1,473,330	1,473,330	0

Virement, Re-profiling and New Funding - December 2020

Appendix 5b

	2020/21 Budget	Virements	Funding Adjustments	Reprofiling	Revised 2020/21 Budget	2021/22 Budget	Movement	Revised 2021/22 Budget	Narrative
	£	£		£	£	£		£	
Corporate Services									
Housing Company	(2) 6,816,750			(6,716,750)	100,000	10,557,690	(10,557,690)	0	Removal of Budget
Civic Centre - Cycle Parking	60,000			(60,000)	0	0	60,000	60,000	
Community and Housing									
Disabled Facilities Grant	(1) 575,000			(75,000)	500,000	827,000		827,000	Re-profiled in line with projected spend
Learning Disability Affordable Housing	(1) 100,000			(75,000)	25,000	0	75,000	75,000	Re-profiled in line with projected spend
Children, Schools and Families									
Abbotsbury - Capital Maintenance	(1) 130,000	28,000			158,000	7,200		7,200	Virement from unallocated budget
Cricket Green - Capital Maintenance	(1) 282,190	25,000			307,190	164,840		164,840	Virement from unallocated budget
Melbury SMART Centre - Capital Maintenance	(1) 0	32,000			32,000	13,340		13,340	Virement from unallocated budget
Malmesbury - Capital Maintenance	(1) 0	16,000			16,000	33,000		68,000	Virement from unallocated budget
Unallocated Capital Maintenance	(1) 101,000	(101,000)			0	2,505,360	(33,000)	2,472,360	Virement to new schemes
Childrens Centres - Bond Road Family Centre	5,000			(5,000)	0	50,000	5,000	55,000	Re-profiled in line with projected spend
Youth Provision - Pollards Hill Digital Divide	10,000			(10,000)	0	170,000	10,000	180,000	Re-profiled in line with projected spend
Environment and Regeneration									
Highways and Footways - Residential Cycle Store	40,000			(30,000)	10,000	0	30,000	30,000	Re-profiled in line with projected spend
Highways and Footways - ANPR Cameras Supp	(1) 486,000			(486,000)	0	0	486,000	486,000	Re-profiled in line with projected spend
Highways and Footways - Active Travel Fund	(1) 90,480		240,000		330,480	0	150,000	150,000	New TfL Funding
Highways and Footways - Surface Water Drainage	67,000		15,080		82,080	60,000		60,000	New S106 Funding
Fleet Vehicles - Mechanical Street Washer	75,000			(75,000)	0	0	75,000	75,000	Re-profiled in line with projected spend
Waste SLWP - Mencap Crew Cab PROW	35,000			(35,000)	0	0	35,000	35,000	Re-profiled in line with projected spend
Mitcham Area Regeneration - Canons Parks for	(1) 2,811,250			(697,120)	2,114,130	0	697,120	697,120	Re-profiled in line with projected spend
Parks - Canons Parks for the People	(1) 1,378,450			(311,350)	1,067,100	0	311,350	311,350	Re-profiled in line with projected spend
Parks - Resurface Tennis Courts Wimbledon Pa	(1) 75,440			(75,440)	0	75,000	75,440	150,440	Re-profiled in line with projected spend
Total	13,138,560	0	255,080	(8,651,660)	4,741,980	14,465,430	(8,547,780)	5,917,650	

(1) Requires Cabinet approval

(2) Requires Council Approval

Virement, Re-profiling and New Funding - December 2020

Appendix 5b

	2022/23 Budget	Movement	Revised 2022/23 Budget	2023/24 Budget	Movement	Revised 2023/24 Budget	Narrative
	£	£	£	£		£	
Corporate Services							
Housing Company	(1) 6,000,000	(6,000,000)	0			0	Removal of Budget
Financial System	(1) 700,000	(700,000)	0	0	700,000	700,000	Re-profiled in line with projected spend
Community and Housing							
Disabled Facilities Grants	827,000		827,000	532,000	75,000	607,000	Reprofiled in line with projected spend
Total	7,527,000	(6,700,000)	827,000	532,000	775,000	1,307,000	

(1) Requires Cabinet approval

(2) Requires Council Approval

Capital Programme Funding Summary 2020/21

	Funded from Merton's Resources	Funded by Grant & Capital Contributions	Total
	£000s	£000s	£000s
Proposed November Monitoring	20,005	9,752	29,757
<u>Corporate Services</u>			
Housing Company	(6,717)	0	(6,717)
Civic Centre - Cycle Parking	(60)	0	(60)
<u>Community and Housing</u>			
Disabled Facilities Grant	0	(75)	(75)
Learning Disability Affordable Housing	(75)	0	(75)
<u>Children, Schools and Families</u>			
Childrens Centres - Bond Road Family Centre	(5)	0	(5)
Youth Provision - Pollards Hill Digital Divide	(10)	0	(10)
<u>Environment and Regeneration</u>			
Highways and Footways - Residential Cycle Store	(30)	0	(30)
Highways and Footways - ANPR Cameras Supporting Enforcement of School Streets	(486)	0	(486)
Highways and Footways - Active Travel Fund	0	240	240
Highways and Footways - Surface Water Drainage	15	0	15
Fleet Vehicles - Mechanical Street Washer	(75)	0	(75)
Waste SLWP - Mencap Crew Cab PROW	(35)	0	(35)
Mitcham Area Regeneration - Canons Parks for the People	0	(697)	(697)
Parks - Canons Parks for the People	0	(311)	(311)
Resurface Tennis Courts Wimbledon Park	(75)	0	(75)
Proposed December Monitoring	12,452	8,908	21,361

Capital Programme Funding Summary 2021/22

	Funded from Merton's Resources	Funded by Grant & Capital Contributions	Total
	£000s	£000s	£000s
Proposed November Monitoring	40,478	8,865	49,343
<u>Corporate Services</u>			
Housing Company	(10,558)	0	(10,558)
Civic Centre - Cycle Parking	60	0	60
<u>Community and Housing</u>			
Learning Disability Affordable Housing	75	0	75
<u>Children, Schools and Families</u>			
Childrens Centres - Bond Road Family Centre	5	0	5
Youth Provision - Pollards Hill Digital Divide	10	0	10
<u>Environment and Regeneration</u>			
Highways and Footways - Residential Cycle Store	30	0	30
Highways and Footways - ANPR Cameras Supporting Enforcement of School Streets	486	0	486
Highways and Footways - Active Travel Fund	0	150	150
Fleet Vehicles - Mechanical Street Washer	75	0	75
Waste SLWP - Mencap Crew Cab PROW	35	0	35
Mitcham Area Regeneration - Canons Parks for the People	0	697	697
Parks - Canons Parks for the People	0	311	311
Resurface Tennis Courts Wimbledon Park	75	0	75
Proposed December Monitoring	30,772	10,024	40,795

Appendix 5c

	Funded from Merton's Resources	Funded by Grant & Capital Contributions	Total
	£000s	£000s	£000s
Proposed November Monitoring	18,239	6,179	24,419
<u>Corporate Services</u>			
Housing Company	(6,000)	0	(6,000)
Financial System	(700)	0	(700)
Proposed December Monitoring	11,539	6,179	17,719

Capital Programme Funding Summary 2023/24

	Funded from Merton's Resources	Funded by Grant & Capital Contributions	Total
	£000s	£000s	£000s
Proposed November Monitoring	21,567	3,200	24,767
<u>Corporate Services</u>			
Financial System	700	0	700
<u>Community and Housing</u>			
Disabled Facilities Grant	(35)	110	75
Proposed December Monitoring	22,232	3,310	25,542

APPENDIX 6

Department	Target Savings 2020/21	Projected Savings 2020/21	Period 9 Forecast Shortfall	Period Forecast Shortfall (P8)	Period 8 Forecast Shortfall	2021/22 Expected Shortfall
	£000	£000	£000	%	£000	£000
Corporate Services	2,718	1,731	987	36.3%	987	133
Children Schools and Families	2,969	2,235	734	24.7%	734	400
Community and Housing	2,460	1,568	892	36.3%	900	500
Environment and Regeneration	3,927	887	3,040	77.4%	3,040	0
Total	12,074	6,421	5,653	46.8%	5,661	1,033

DEPARTMENT: ENVIRONMENT & REGENERATION SAVINGS PROGRESS: 2020-21

Ref	Description of Saving	2020/21 Savings Required £000	2020/21 Savings Achieved £000	Shortfall	RAG	2021/22 Savings Expected £000	2021/22 Expected Shortfall £000	2021/22 RAG	Responsible Officer	Comments	R /A Included in Forecast Over/Undercast pend? Y/N
SUSTAINABLE COMMUNITIES											
ENV1920-03	Property Management: Realign rental income budgets to better reflect current levels of income being achieved from conducting rent reviews in line with tenancy agreements	300	300	0	R	300	0	G	James McGinlay	Rent reviews have been pushed back to next year because of Covid 19.	N
ENV1920-06	Future Merton: Highways advertising income through re-procurement of the advertising contract for the public highway.	40	0	40	R	40	0	G	James McGinlay	Covid-19 estimated to impact on saving, due to JC Decaux requesting to remove Q2 guaranteed income payment due to LBM.	Y
ALT1920-01	Property Management: Increased income already being achieved from conducting rent reviews in line with tenancy agreements	70	70	0	R	70	0	G	James McGinlay	Saving unlikely this year due to Covid-19.	N
PUBLIC PROTECTION											
ENV1819 - 02	Parking: Operational efficiencies. Parking services manage a high level of transactional applications, for PCN, Permit and general enquiries. Through improved use of technology and a review of practices, including the development of self service transactions by customers opposed to back office staff processing, efficiency savings can be made.	57	57	0	G	57	0	G	Cathryn James		N
ENV1819-03	Parking: The objective of the proposal is to support the delivery of key strategic council priorities including public health, air quality and sustainable transportation, in addition to managing parking, kerbside demand and congestion. Whilst implementation of the proposals will have the incidental effect of generating additional revenue, it is difficult to assess the level of change in customer behaviour and any subsequent financial impact arising from the changes. This will be monitored after implementation and any resulting impacts will be considered during the future years' budget planning cycles. The above will be subject to the outcome of the consultation process in 2019.	1,900	0	1,900	R	1900	0	A	Cathryn James	The new charges were implemented on 14th January 2020. Early analysis shows a reduction in sales of Permits, including scratch cards, and a greater number of 6 month permits being sold than 12 month permits against historic trends, which is even more evident in the case of diesel cars Permits. Unfortunately Covid 19 began only approximately 2 months after the introduction of the new charges, resulting in a significant change in Permit sales, which has made projections very difficult. Permit sales in Sept and October 2020 are now on par with previous years and will continue to be monitored on a monthly basis particular in light of Lockdown 2 (Nov 2020). Lockdown 3 has been announced with further unknown consequences, however Lockdown 2 did not show a significant change in activity. 12 month equivalent Permit sales for the year are estimated to be down by approx. 10% overall for the calendar year 2020. Following the introduction of On Street charges, data showed expected income was being achieved, but off street showed a slight under recovery on estimated. Unfortunately, Covid 19 began only approximately 2 months after the introduction of the new charges, resulting in a reduction in parking activity, which makes analysis against budget projection near on impossible. For the period June through to October data showed off street activity at 50% of pre covid and on street at 80%. Lockdown 2 (Nov 2020) resulted in a reduction in 'on and off street' parking activity on this will be closely monitored as Covid tiers are implemented and changed in future months. December and Christmas parking data is being reviewed but tier 4 and now Lockdown 3 will have a further significant detrimental effect in 'on and off street parking' activity.	Y
ENV1819 - 04	Parking: Reduction in the number of pay & display machines required.	13	13	0	A	13	0	G	Cathryn James		N

DEPARTMENT: ENVIRONMENT & REGENERATION SAVINGS PROGRESS: 2020-21

Ref	Description of Saving	2020/21 Savings Required £000	2020/21 Savings Achieved £000	Shortfall	RAG	2021/22 Savings Expected £000	2021/22 Expected Shortfall £000	2021/22 RAG	Responsible Officer	Comments	R /A Included in Forecast Over/Unders pend? Y/N
ENV1920-01	<p>Parking: Application to change Merton's PCN charge band from band B to band A. To effect this a full business case will need to be presented to Full Council. Following this, an application will be made to the London Councils Transport, and Environment Committee. Depending on the outcome at the Committee, the Mayor will also be required to ratify the application and the Secretary of State has final sign off. This 'saving' reflects the impact on estimated revenue until motorist compliance takes full effect. The objective is to reduce non-compliance but if the band change is implemented it is likely that there will be a short term increase in revenue.</p> <p>The purpose of PCN parking charges is to dissuade motorists from breaking parking restrictions and charges must be proportionate. The income from charges must only be used in accordance with the Road Traffic Regulation Act 1984. These purposes are contained within the Council's traffic management and other policy objectives.</p>	340	0	340	R	340	0	A	Cathryn James	<p>This saving will not be achieved in 2020/21. The consultation process had been extended to 28th June 2020 to allow further time for responses to be received due to the Covid 19 emergency.</p> <p>Following the consultation process and approval by Merton, the proposal was put before London Council in October 2020 and, the process is now for GLA, Mayor for London and Secretary of State to approve.</p> <p>It is estimated that if approval is granted the proposal could be implemented by April 2021</p>	Y
ENV1920-02	<p>Parking: Compliance rates for ANPR Moving Traffic Offences have not decreased significantly or as estimated since the implementation of the ANPR cameras and as a consequence the PCN revenue remains above original estimations. This 'saving' recognises revenue currently being received by the Council rather than any estimated increase.</p> <p>The purpose of PCN parking charges is to dissuade motorists from breaking parking restrictions and charges must be proportionate. The income from charges must only be used in accordance with the Road Traffic Regulation Act 1984. These purposes are contained within the Council's traffic management and other policy objectives.</p>	300	0	300	R	300	0	A	Cathryn James	<p>Since mid-March 2020 there has been an unprecedented reduction in traffic on our roads. This has resulted in the number of PCNs being issued by ANPR to drop to less than 10% of normal activity for April/May 2020. Although numbers started increasing through June to September, due to this change in activity as a result of Covid 19, this saving projection will not be met in 2020/21, and the longer term impact continues to be analysed. The November 2020 lockdown had limited effect on driver habits. It is however expected that this saving will not be met. Tier 4 and Lockdown 3 will result in less 'on street' activity. It is therefore estimated that there will be a greater shortfall in achieving this saving this year.</p>	Y
ALT1920-02	<p>Parking: The use of ANPR to enforce moving traffic contraventions has been operational since July 2016. The number of cameras has increased and the locations varied over this period and the number of PCNs remains above initial estimates.</p>	337	0	337	R	337	0	A	Cathryn James	<p>Since mid-March 2020 there has been an unprecedented reduction in traffic on our roads. This has resulted in the number of PCNs being issued by ANPR to drop to less than 10% of normal activity for April/May 2020. Although numbers started increasing through June to September, due to this change in activity as a result of Covid 19, this saving projection will not be met in 2020/21, and the longer term impact continues to be analysed. The November 2020 lockdown had limited effect on driver habits. It is however expected that this saving will not be met. Tier 4 and Lockdown 3 will result in less 'on street' activity. It is therefore estimated that there will be a greater shortfall in achieving this saving this year.</p>	
PUBLIC SPACE											
E3	Leisure: Polka Theatre Grant Reduction	30	30	0	G	30	0	G	John Bosley	<p>Polka are aware of this revenue saving, however are delayed in opening their theatre which in turn increases financial pressures on their business.</p>	N
ENV1920-04	<p>Waste: The service change in October 2018 has had a significant impact on waste arisings and recycling levels. Residual waste volume has reduced by c12% whilst recycling levels have increased from c34% to c45% . Whilst we have already built £250k into the MTF5 we believe that this can be added to.</p>	250	250	0	A	250	0	G	John Bosley	<p>The service maintained a high recycling rate in 2019/20, recycled 42% of all domestic waste and delivered significant (above target) savings in the disposal cost. This budget is now under pressure due to the sudden growth in domestic waste following the National impact of COVID 19 and residents now self isolating and working from home. With the national increase in the level of recycling being generated, processing facilities are becoming stricter with regards to the quality of the material being accepted, resulting in areas of non compliance being rejected. The financial impact on this budget has been revised. This is being monitored closely and financial forecast will be amended accordingly if the current trend changes.</p>	N

DEPARTMENT: ENVIRONMENT & REGENERATION SAVINGS PROGRESS: 2020-21

Ref	Description of Saving	2020/21 Savings Required £000	2020/21 Savings Achieved £000	Shortfall	RAG	2021/22 Savings Expected £000	2021/22 Expected Shortfall £000	2021/22 RAG	Responsible Officer	Comments	R /A Included in Forecast Over/Unders pend? Y/N
ENV1920-05	Waste: The Kingdom environment enforcement contract is due for reprocurement and renewal in Spring 2020. This provides an opportunity for it to be broadened and also to ensure that its operation is as effective as possible for the Council .	50	50	0	G	50	0	G	John Bosley	The service had been redeployed to support enforcement activities in our Parks and Green spaces along with weekly support to the Mobile Testing Unit (MTU) in Morden for Covid 19. As such the level of FPNs issued has reduced. We have reviewed the current guidance from Government and our Enforcement Officers have returned to patrolling our Town Centres and areas of high foot fall in order to enforce against environmental offences along with issuing FPNs.	N
ALT1920-03	Leisure: Increased income from Leisure Centres Management Contract	10	0	10	R	10	0	G	John Bosley	This amount is already included in the income target for this year and going forward, but with Covid 19 changing the uses of leisure centres this will not be achieved this year	Y
ALT1920-04	Waste Services: Increase level of Environmental Enforcement activities of both internal team & service provider - ensuring the operational service is cost neutral	150	101	49	R	150	0	G	John Bosley	The commissioning and procurement of a new enforcement contract along with the wider Public Space restructure is scheduled for late 20/21 and we hope to implement this in the new year subject to any continuity plans which may take presedent over these two work streams.	N
ALT1920-05	Waste Services: Reduction in external training budget.	6	6	0	G	6	0	G	John Bosley	Completed - all new training and development requirement will be assesed and managed in line with the corperate L&D team.	N
ALT1920-06	Greenspaces: Reduction in grant to Deen City farm as part of agreement involving capital investment	10	10	0	G	10	0	G	John Bosley		N
ALT1920-07	Greenspaces: Realign budgets to better reflect current levels of income from outdoor events.	64	0	64	R	64	0	G	John Bosley	Many events due for 2020/21 have been cancelled due to Covid-19.	Y
Total Environment and Regeneration Savings 2018/19		3,927	887	3,040		3,927	0				

Updated for December 2020											APPENDIX 6
DEPARTMENT: COMMUNITY & HOUSING SAVINGS PROGRESS 2020/21											
Ref	Description of Saving	2020/21 Savings Required £000	2020/21 Savings Achieved £000	Shortfall	RAG	2021/22 Savings Expected £000	2021/22 Expected Shortfall £000	21/22 RAG	Responsible Officer	Comments	R / A Included in Forecast Over/Unders pend? Y/N
Adult Social Care											
CH72	Deferred Savings - Transport	100	200	(100)	G	100	0	G	John Morgan	Although the implementation of the review has been delayed, there has been a drop in transport activity, particularly taxis, due to C19. Further work is required to ensure that these reductions are sustained into the long term.	
CH76	OPMH Staffing	100	0	100	R	0	100	R	John Morgan	We need to review the demand for MH services with the trust due to C19. Further work is required to establish the necessary resourcing	
CH87	Mascot Income	100	0	100	R	100	0	A	Andy Ottaway-Searle	MASCOT income has fallen due to cancelled services	
CH88	Home Care Monitoring System: -The aim of this proposal is to roll out a home care monitoring system for all home care providers to ensure that we can monitor the delivery of home care visits.	78	78	0	G	0	0	G	Phil Howell	Although the project has been delayed. This reflects period 9 budget monitoring forecasts on dom care	
CH89 / 83 /	Out of Area Placements	1,100	343	757	A	757	0	A	John Morgan	This reflects ASC placement spend as at period 9. Work continues to try to achieve the balance of the saving	
CH91	Supported Living / Residential review	400	400	0	G	0	400	A	John Morgan	This reflects ASC placement spend as at period 9. Work continues to try to achieve the balance of the saving	
CH92	Mobile Working	50	15	35	A	50	0	G	John Morgan	C19 has prompted a major move towards mobile working. Public transport costs are down £15k, other recharges awaited	
CH96	Home Care Monitoring	32	32	0	G	0	0	G	John Morgan	The project has been delayed by actions necessary due to C19	
CH99	Placements	500	500	0	G	500	0	G	John Morgan	There has been a reduction in gross costs of care forecast as at period 9. Placements are subject to continued senior management scrutiny	
Subtotal Adult Social Care		2,460	1,568	892		0	1,507	500			

Updated for December 2020										APPENDIX 6	
DEPARTMENT: COMMUNITY & HOUSING SAVINGS PROGRESS 2020/21											
Ref	Description of Saving	2020/21 Savings Required £000	2020/21 Savings Achieved £000	Shortfall	RAG	2021/22 Savings Expected £000	2021/22 Expected Shortfall £000	21/22 RAG	Responsible Officer	Comments	R / A Included in Forecast Over/Unders pend? Y/N
	Total C & H Savings for 2020/21	2,460	1,568	892		1,507	500				

DEPARTMENT: CORPORATE SERVICES SAVINGS PROGRESS 2020/21

Ref	Description of Saving	2020/21 Savings Required £000	2020/21 Savings Forecast £000	Shortfall	RAG	2021/22 Savings Expected £000	2021/22 Expected Shortfall £000	21/22 RAG	Responsible Officer	Comments	R /A Included in Forecast Over/Under spend? Y/N
Customers, Policy & Improvement											
CS2016 -06	Merton Link - efficiency savings	30	30	0	G	30	0	G	Sean Cunniffe		
2019-20 CS02	Charge for Blue Badges	15	0	15	R	15	0	A	Sean Cunniffe	Charges not yet in place - to be reviewed.	Y
2019-20 CS28	cash collection reduction	12	12	0	G	12	0	G	Sean Cunniffe		
2020-21 CS5	Reduction in various running costs across the division	20	20	0	G	20	0	G	CPI AD		
2020-21 CS6	Community engagement - reduction in running costs	8	8	0	G	8	0	G	Kris Witherington		
Resources											
2018-19 CS06	Miscellaneous budgets within Resources	17	17	0	G	17	0	G	Resources Senior Management		
2018-19 CS07	Retender of insurance contract	50	0	50	R	50	0	G	Nemashe Sivayogan	New contract comes into place mid 2020/21. Insurance premiums cost will be reduced but variance remains adverse due to historic budget pressure. This will be offset in part during 2020/21 and fully during 2021/22 by an overachievement on income	Y
2018-19 CS08	Increase in income from Enforcement Service	20	0	20	R			N/A	David Keppler	Not achievable in light of covid-19 circumstances. Saving removed from 2021/22 and deferred to 2022/23 per December 2020 Cabinet report	Y
2019-20 CS06	Revs and Bens reduction in staffing	146	146	0	G	146	0	G	David Keppler		
2019-20 CS07	Treasury - increase in investment income	20	20	0	G	20	0	G	Nemashe Sivayogan		
2019-20 CS08	Insurance reduction in staffing	15	15	0	G	15	0	G	Nemashe Sivayogan		
2020-21 CS1	Right sizing charge to Pension Fund for Pension Manager time	24	24	0	G	24	0	G	Nemashe Sivayogan		
2020-21 CS2	Savings in Insurance Fund top up budget	70	70	0	G	70	0	G	Nemashe Sivayogan		
2020-21 CS3	Increase in Investment Income	100	100	0	G	100	0	G	Nemashe Sivayogan		
2020-21 CS15	Miscellaneous savings (eg. Subscriptions)	39	39	0	G	10	0	G	Resources Senior Management	Part of this is a one-off saving - there is only £10k saving built in for 2021/22	
2020-21 CS16	Saving in Consultancy costs	20	20	0	G	20	0	G	Resources Senior Management		
CSREP 2020-21 (1)	Savings in Insurance Fund top up budget	30	30	0	G	30	0	G	Nemashe Sivayogan		
Corporate Governance											
2018-19 CS12	SLLp - reduction in legal demand	50	0	50	R	50	0	A	Louise Round	Saving to be reviewed to determine level of achievability and if replacement may be required	Y
2019-20 CS14	impose criminal litigation cap at 20k	20	0	20	R	20	0	A	Louise Round	Saving to be reviewed to determine level of achievability and if replacement may be required	Y

DEPARTMENT: CORPORATE SERVICES SAVINGS PROGRESS 2020/21

Ref	Description of Saving	2020/21 Savings Required £000	2020/21 Savings Forecast £000	Shortfall	RAG	2021/22 Savings Expected £000	2021/22 Expected Shortfall £000	21/22 RAG	Responsible Officer	Comments	R /A Included in Forecast Over/Under spend? Y/N
2019-20 CS15	reduce civil litigation legal support by 50%	45	0	45	R	45	0	A	Louise Round	Saving to be reviewed to determine level of achievability and if replacement may be required	Y
2019-20 CS27	merge democracy services and electoral services	70	38	32	A	70	0	G	Louise Round	Post holder retiring mid-year, shortfall in year offsets with other underspends within the services	Y
2020-21 CS13	Corp Gov AD - Running Costs	24	24	0	G	24	0	G	Louise Round		

DEPARTMENT: CORPORATE SERVICES SAVINGS PROGRESS 2020/21

Ref	Description of Saving	2020/21 Savings Required £000	2020/21 Savings Forecast £000	Shortfall	RAG	2021/22 Savings Expected £000	2021/22 Expected Shortfall £000	21/22 RAG	Responsible Officer	Comments	R /A Included in Forecast Over/Under spend? Y/N
2020-21 CS14	Information governance - reduction in consultancy spend	10	10	0	G	10	0	G	Karin Lane		
	Human Resources										
2019-20 CS24	Realignment/redesign of HR services to provide services to the organisation and mitigate associated risks	50	47	3	G	47	3	G	Liz Hammond	Restructure of HR staffing completed in 2019/20 to reduce staffing structure cost by £47k	
2019-20 CS25	Charge for voluntary sector payroll	7	7	0	G	7	0	G	Liz Hammond		
	Infrastructure & Technology										
2019-20 CS19	Reduction in the Repairs and Maintenance budgets for the corporate buildings.	100	0	100	R	100	0	G	Edwin O'Donnell	Worked carried out to buildings in light of covid-19	Y
2019-20 CS20	Reduction in the energy 'Invest to Save' budget for the corporate buildings.	100	100	0	G	100	0	G	Edwin O'Donnell		
2019-20 CS22	Reduction in the frequency of the cleaning within the corporate buildings	25	0	25	R	0	25	A	Edwin O'Donnell	Not achievable in light of covid-19 circumstances	Y
CSD7	Restructure Post & Print section and delete 2 FTE posts	47	47	0	G	47	0	G	Keith Bartlett		
CS2015-03	Review of Transactional Services team	100	100	0	G	100	0	G	Pamela Lamb		
2018-19 CS03	Adjust current Local Authority Liaison Officer (LALO) arrangements to require Assistant Directors to undertake the duties as part of their job description.	33	33	0	G	33	0	G	Adam Viccari	Nil shortfall as this has effectively been replaced by growth added to the safety services budget from 2020/21	
2020-21 CS8	A further £100k reduction of the repairs and maintenance budget for corporate buildings.	100	92	8	A	100	0	G	Edwin O'Donnell	Worked carried out to buildings in light of covid-19	Y
2020-21 CS9	Reduction in the frequency of the cleaning within the Councils corporate buildings.	30	0	30	R	0	30	A	Edwin O'Donnell	Not achievable in light of covid-19 circumstances	Y
2020-21 CS12	Cancel lease on two Council vans	5	5	0	G	5	0	G	Edwin O'Donnell/ Richard Warren	Expenditure elsewhere in the division reduced as alternative to reducing vans	
	Corporate										
2019-20 CS09	CHAS dividend	460	460	0	G	460	0	G	Ian McKinnon	CHAS revenue is being maintained at a good level so far during the covid-19 pandemic which would allow for this dividend payment	
2019-20 CS10	Recharges to Merantun Developments	75	71	4	A	0	75	R		Overheads set at £71k for 2020/21.	Y
2019-20 CS11	Amend discretionary rate relief policy	75	75	0	G	75	0	G	David Keppler		
2019-20 CS12	Increase in Empty Homes Premium for long term empty properties	36	36	0	G	36	0	G	David Keppler		
2019-20 CS13	Improved collection of HB overpayments and reduce Bad Debt Provision	500	0	500	R			N/A	David Keppler	Saving removed from 2021/22 and deferred to 2022/23 per December 2020 Cabinet report	Y
2020-21 CS4	Housing benefit written off debt recovery (one off)	120	35	85	A			N/A	David Keppler	Reduced recovery due to covid-19. One-off saving for 2020/21.	Y
	Total CS Savings for 2020/21	2718	1731	987		1916	133	0			

DEPARTMENT: CHILDREN, SCHOOLS AND FAMILIES - PROGRESS ON SAVINGS 20-21

Ref	Description of Saving	2020/21 Savings Required £000	2020/21 Savings Expected £000	Shortfall	20/21 RAG	2021/22 Savings Expected £000	2021/22 Expected Shortfall £000	20/21 RAG	Responsible Officer	Comments	R /A Included in Forecast Over/Underspend? Y/N
Education											
CSF2017-07	Review schools trade offer, raise charges or consider ceasing services from 2020.	60	60	0		60	0		Jane McSherry	Delivered in Full	
CSF2018-08	Review Early Years service: radically reduce some services and/or consider withdrawing the Early Years offer.	150	150	0		150	0		Jane McSherry	Delivered in Full	
CSF2019-08	Review of school premises and contracts staffing structure	45	45	0		45	0		Jane McSherry	Delivered in Full	
CSF2019-09	Repurposing of some posts in education inclusion service	150	150	0		150	0		Jane McSherry	Delivered in Full	
CSF2019-10	Reduced contribution towards the MSCB	44	10	34		44	0		Jane McSherry	Won't be able to deliver more than approx £10k if reorganisation is undertaken in 3rd quarter.	
CSF2019-21	Review and reshaping of Short Break provision across CWD	200	60	140		200	0		Jane McSherry	This is progressing, but slowly (discussion with parent reps 20/5). Need to engage with parents and providers of short breaks. Hard to do during Covid. Won't secure full year effect. Currently paying for commissioned services not being delivered in line with government advice. There may, in due course, be additional expenses as a result. Increased provision for shielded children. Maximum of £60k deliverable, and only if it's possible to initiate the consultation in 3rd quarter. (May be able to secure some savings against this line by coding some additional activity	
CSF2019-22	SEND Travel	50	0	50		50	0		Jane McSherry	Likely to have to spend more against this budget because of Covid-related distancing requirements in our transport options. Will also need to delay the start of this review because of the consultation requirements.	
CSF2019-20	Revenue costs of capital projects	200	200	0		200	0		Jane McSherry	Delivered in Full	
CSF2019-03	Early help re-design	100	100	0		100	0		Jane McSherry	Delivered in Full	
CSF2019-21	Legal Hard Charging	75	75	0		75	0		Jane McSherry	Delivered in Full	
Children Social Care & Youth Inclusion											
CSF2017-03	Delivery of preventative services through the Social Impact Bond	45	45	0		45	0		EI Mayhew	This saving should be set against the placements budget. Effective MST avoids entry to care and new placement costs	
CSF2017-05											

DEPARTMENT: CHILDREN, SCHOOLS AND FAMILIES - PROGRESS ON SAVINGS 20-21

Ref	Description of Saving	2020/21 Savings Required £000	2020/21 Savings Expected £000	Shortfall	20/21 RAG	2021/22 Savings Expected £000	2021/22 Expected Shortfall £000	20/21 RAG	Responsible Officer	Comments	R /A Included in Forecast Over/Undersp end? Y/N
CSF2019-15	South London Family Drug and Alcohol Court commissioning	45	15	30		45	30		EI Mayhew	South London Family Drug and Alcohol Court contract has been decommissioned. Plan is to deliver savings from practice changes supported by the wider CSC & Y1 reorganisation. The reorganisation is delayed due to coronavirus alternative operating measures. Subject to approval process, reorganisation consultation planned to start in Q3 with mobilisation in Q4 2020/21. Will deliver no more than £15k if consultation can take place in 3rd quarter of financial year. Some mitigating activity through temporary recruitment to posts likely to be impacted in the reorganisation.	
CSF2019-02	Establish more cost effective Merton independent living provision	400	200	300		400	300		EI Mayhew	This savings work has been significantly impacted by Covid-19 and the need to re-direct aspects of the transformation resource (Graduate Management Trainee) to Ofsted preparation. The transformation resource leaves CSC & Y1 in September 2020. Unlikely to achieve savings in 2020/21. Proposed CSC reorganisation creates recourse for this savings work to be delivered in 2021/22.	
CSF2019-04	Deliver the 14+ leaving care service through personal advisors rather than social workers	60	20	40		60	0		EI Mayhew	Part of wider CSC reorganisation which is delayed due to coronavirus alternative operating measures. Subject to approval process, reorganisation consultation planned to start in Q3 with mobilisation in Q4 2020/21 Will deliver no more than £20k, if consultation can take place in 3rd quarter of financial year.	
CSF2019-05	Full year effect of transfer of adoption service to Adopt London South	30	30	0		30	0		EI Mayhew	Delivered in full. However, additional costs have emerged in relation to both retained functions and increased costs of service delivery passed on by ALS. Future funding for ALS will be based on demand and use. Early indications are that	
CSF2019-06	Review of safeguarding and social work training budgets	60	60	0		60	0		EI Mayhew	ALS costs are rising Delivered in full	
CSF2019-07	Reduction of Central recruitment cost budget	30	30	0		30	0		EI Mayhew	Delivered in full	

DEPARTMENT: CHILDREN, SCHOOLS AND FAMILIES - PROGRESS ON SAVINGS 20-21

Ref	Description of Saving	2020/21 Savings Required £000	2020/21 Savings Expected £000	Shortfall	20/21 RAG	2021/22 Savings Expected £000	2021/22 Expected Shortfall £000	20/21 RAG	Responsible Officer	Comments	R /A Included in Forecast Over/Undersp end? Y/N
CSF2019-13	Review of current Adolescent and Family service	100	30	70		100	70		EI Mayhew	Part of wider CSC reorganisation which is delayed due to coronavirus alternative operating measures. Subject to approval process, reorganisation consultation planned to start in Q3 with mobilisation in Q4 2020/21. Will deliver no more than £30k, if consultation can take place in 3rd quarter of financial year. Some mitigating activity - vacancies being held and only recruited to on a fixed term basis.	
CSF2019-15	Development of Family Network Co-Ordinators Service	45	15	0		45	0		EI Mayhew	DfE funding withdrawn. Part of wider CSC reorganisation which is delayed due to coronavirus alternative operating measures. Subject to approval process, reorganisation consultation planned to start in Q3 with mobilisation in Q4 2020/21. Unlikely to achieve savings in 2020/21	
CSF2019-17	Culture change and clarification of financial support entitlement for care leavers	50	0	50		50	0		EI Mayhew	Financial payments to care leavers have increased due to the impact of Covid-19 restrictions and requirement to match DWP Covid-19 increase in benefit rates - some of this will be set against the Covid-19 cost centre. Timing not appropriate to shift funding culture where continued Covid-19 situation impacts on external resources and progression of other agencies decision-making i.e. Home Office revenue decisions	
CSF2019-18	Implementation of the DfE National Minimum rate	20	0	20		20	0		EI Mayhew	Covid-19 restrictions have impacted on foster carer recruitment and approval. Older age demographics of in-house carers increases risk of reduced capacity due to increased likelihood of Covid-19 health complications. This savings work would likely have resulted in short term impact on in-house fostering capacity - this risk is too high in current context. Plan to revisit this savings work when Covid-19 situation stabilises.	
CSF2019-19	Increased use of in-house foster carers	20	20	0		20	0		EI Mayhew	DfE Covid-19 guidance requires local authorities to increase placement sufficiency. Recruitment campaign building on Covid-19 'community spirit' in motion.	

DEPARTMENT: CHILDREN, SCHOOLS AND FAMILIES - PROGRESS ON SAVINGS 20-21

Ref	Description of Saving	2020/21 Savings Required £000	2020/21 Savings Expected £000	Shortfall	20/21 RAG	2021/22 Savings Expected £000	2021/22 Expected Shortfall £000	20/21 RAG	Responsible Officer	Comments	R /A Included in Forecast Over/Underspend? Y/N
CSF2019-01	Review of CSF admin structure	200	200	0		200	0		El Mayhew	Business Support restructure completed in July 2019. There are no additional savings arising from this.	
	<u>Commissioning</u>			0							
CSF2019-11	Review of centralised commissioning budgets	90	90	0		90	0			Delivered in full	
	<u>CSF Other</u>			0		0	0				
CSF2019-22	PFI Unitary charges	400	400	0		400	0				
CSF2019-23	Pension and Redundancies charges	300	300	0		300	0				
	Total Children, Schools and Families Department Savings for 2020/21	2,969	2,305	734		2,969	400				

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Department	Savings Target 2019/20	Shortfall 2019/20	Projected Shortfall 2020/21
	£000	£000	£000
Corporate Services	1,484	100	70
Children Schools and Families	572	0	0
Community and Housing	1,534	118	0
Environment and Regeneration	2,449	837	2,065
Total	6,039	1,055	2,135

DEPARTMENT: CORPORATE SERVICES - PROGRESS ON SAVINGS 19-20

Ref	Description of Saving	2019/20 Savings Required £000	2019/20 Savings Achieved £000	Shortfall	RAG	2020/21 Expected Shortfall £000	20/21 RAG	2021/22 Expected Shortfall £000	21/22 RAG	Responsible Officer	Comments
	Infrastructure & Technology										
2018-19 CS14	M3 support to Richmond/Wandsworth	20	0	20	R	20	R	0	A	Clive Cooke	This is dependent on agreement with RSP, may be at risk if they don't migrate to M3 system.
	Resources										
2018-19 CS05	Reduction in permanent staffing	30	0	30	R					Roger Kershaw	Saving replaced from 2020/21.
CSREP 2019-20 (3)	Increase in income from Enforcement service	50	0	50	R	50	R	50	A	David Keppler	Not achievable in light of covid-19
	Total Corporate Services Department Savings for 2019/20	100	0	100		70		50			

APPENDIX 3

DEPARTMENT: ENVIRONMENT & REGENERATION SAVINGS PROGRESS: 2019-20

Ref	Description of Saving	2019/20 Savings Required £000	2019/20 Savings Achieved £000	Shortfall	RAG	2020/21 Savings Expected £000	2020/21 Expected Shortfall £000	2020/21 RAG	Responsible Officer	Comments	R IA Included in Forecast Over/Under spend? Y/N
ENV1819-05	Highways advertising income through re-procurement of the advertising contract for the public highway. New contract due to be in place by last quarter of 2019/20.	55	10	45	R	0	55	R	James McGinlay	Covid-19 estimated to impact on saving, due to JC Decaux requesting to remove Q2 guaranteed income payment due to LBM.	Y
E1	Investigate potential commercial opportunities to generate income from provision of business advice. This follows on from the expansion of the RSP to include Wandsworth from November 2017, and increased resilience.	60	0	60	R	0	60	R	Cathryn James	This saving is conditional on income being generated from chargeable business advice/consultancy. The focus for the financial year 2019/20 needed to refocus from income generation to service improvement including a major IT project and restructure of the service. Key projects and staff vacancies has meant it has not been possible to achieve the savings targets set for this financial year.	Y
ENR4	Charge local business' for monitoring of their CCTV	100	0	100	R				Cathryn James	Alternative saving has been agreed for 2020/21.	N
ENV1819-03	The objective of the proposal is to support the delivery of key strategic council priorities including public health, air quality and sustainable transportation, in addition to managing parking, kerbside demand and congestion. Whilst implementation of the proposals will have the incidental effect of generating additional revenue, it is difficult to assess the level of change in customer behaviour and any subsequent financial impact arising from the changes. This will be monitored after implementation and any resulting impacts will be considered during the future years' budget planning cycles. The above will be subject to the outcome of the consultation process in 2019.	1,900	662	1,238	R	0	1900	R	Cathryn James	The new charges were implemented on 14th January 2020. Early analysis shows a reduction in sales of Permits, including scratch cards, and a greater number of 6 month permits being sold than 12 month permits against historic trends, which is even more evident in the case of diesel cars Permits. Unfortunately Covid 19 began only approximately 2 months after the introduction of the new charges, resulting in a significant change in Permit sales, which has made projections very difficult. Permit sales in Sept and October 2020 are now on par with previous years and will continue to be monitored on monthly basis particular in light of Lockdown 2 (Nov 2020). Lockdown 3 has been announced with further unknown consequences, however Lockdown 2 did not show a significant change in activity. 12 month equivalent Permit sales for the year are estimated to be down by approx. 10% overall for the calendar year 2020. Following the introduction of On Street charges, data showed expected income was being achieved, but off street showed a slight under recovery on estimated. Unfortunately, Covid 19 began only approximately 2 months after the introduction of the new charges, resulting in a reduction in parking activity, which makes analysis	Y
ALT3	Reduction in the number of pay & display machines required.	14	0	14	R	14	0	A	Cathryn James		N
ENR9	Waste: Increase level of Enforcement activities of internal team ensuring the operational service is cost neutral	200	165	35	R				John Bosley	Alternative saving has been agreed for 2020/21.	N
E2	Waste: Thermal Treatment of wood waste from HRRC	30	0	30	R				John Bosley	This saving was replaced from 2020/21 by the underspend in residual waste disposal costs following the October 2018 service change.	N
E5	Letting of remaining vacant facilities in Greenspaces	50	0	50	R	0	50	R	John Bosley	One vacant property recently let, but saving impacted by C-19.	Y
E6	Increased tenancy income in Greenspaces	40	0	40	R				John Bosley	Alternative saving has been agreed for 2020/21.	Y
Total Environment and Regeneration Savings 2018/19		2,449	837	1,612		14	2,065				

DEPARTMENT: COMMUNITY & HOUSING SAVINGS PROGRESS 2019/20

Ref		2019/20 Savings Required £000	2019/20 Savings Achieved £000	Shortfall	RAG	2020/21 Savings Expected £000	2020/21 Expected Shortfall £000	20/21 RAG	Responsible Officer	Comments	R /A Included in Forecast Over/Unders pend? Y/N
Adult Social Care											
CH89	Older People Day Care Activities: -As less people are choosing to attend these formal day centre we currently having increasingly vacancies within these provisions which are not been utilised. The proposal seeks to assess and analyse the demand and supply of activity aimed at supporting older people to access community activity. This will objectively look at the supply of building based and non-building based activity, its utilisation and the limitations on providing what people expect and need within the current model. It is envisaged that this will include a rationalisation and reduction of the current level of building based 'day centre' activity. This is based on current demand statistics and will include consideration of the effect of 2018/19 reductions in contracted day centre services; which is covered in a separate EIA for that specific proposal.	236	118	118	R	236	0	G	Richard Ellis	Engagement with the new owner has established an agreed timeline that means that the majority of savings will not be achieved until the new year. The work is underway to ensure that delivery	Y
Subtotal Adult Social Care		236	118	118		236	0				

Committee: Cabinet

Date: 8 February 2021

Wards: All

Subject: Award of Main Services Contract – Merton Adult Learning

Lead officer: Anthony Hopkins; Head of Library, Heritage & Adult Education Service

Lead member: Councillor Caroline Cooper-Marbiah; Cabinet Member for Culture, Leisure and Skills

Contact officer: Anthony Hopkins; Head of Library, Heritage & Adult Education Service

Exempt or confidential report

The following paragraph of [Part 4b Section 10 of the constitution](#) applies in respect of information within appendix A to D and it are therefore exempt from publication:

Information relating to the financial or business affairs of any particular person (including the Authority holding that information).

Members and officers are advised not to disclose the contents of the appendices.

Recommendations:

-
1. That Cabinet approve the award of the main contract for Merton Adult Learning services to Supplier E, on an initial 3 year term from 1 August 2021, with extension provision of up to a further 2 years. The identities of the preferred and unsuccessful bidders are set out in Appendix A. The contract values for the proposed term are set out in Appendix B.
 2. That the authority to exercise the extension provision is delegated to the Director of Community & Housing, in consultation with the Cabinet Member for Culture, Leisure and Skills, and subject to continued funding and satisfactory supplier performance.
-

1 PURPOSE OF REPORT AND EXECUTIVE SUMMARY

- 1.1. The purpose of this report is to recommend that the Director of Community and Housing and the Director of Corporate Services in consultation with the Cabinet Member for Culture, Leisure and Skills approve the award of the Main Services contract for the provision of Adult Learning Services in Merton.
- 1.2. Since the Cabinet decision to move to a commissioned model of service for adult learning in 2016 the service has achieved its aims of becoming financially sustainable and in improving the quality and choice of course provision for Merton residents. This was highlighted in November 2019 when the service was Ofsted inspected and awarded a 'Good' rating, recognising the significant improvements made over the last few years.

- 1.3. The main services contract is integral to the delivery of the service and accounts for approximately 80% of course delivery. The provider awarded will provide high class learning facilities that will use a variety of different learning resources both for accredited and community learning courses. The provider will also ensure that learner numbers on courses are increased and that they provide provision that is adapted to the skills needs of residents in light of the current Covid-19 pandemic. The award of this provision will build on the strategic objectives of the service that were agreed by Cabinet on 27 January 2020.

2 DETAILS

- 2.1. The London Borough of Merton (LBM) receives funding from the Greater London Authority (GLA) and the Education and Skills Agency Fund (ESFA) to deliver adult education services in the borough. This is in recognition of the crucial role that the skills agenda plays in supporting our residents to play a wider role in our local economy and by contributing to the Community Plan aim of promoting economic wellbeing and narrowing the equality gap between the east and the west of the borough.
- 2.2. In addition, adult learning contributes to the health and wellbeing of residents. Continuous learning improves social issues associated with ageing well and reducing isolation for a variety of groups and spread across the whole community it can reduce inequality. In order to effectively deliver these services in accordance with the objectives of the skills agenda and that of LBM, specialist providers are commissioned by LBM to deliver the services.
- 2.3. The Main Adult Learning Services contract currently delivered by the incumbent provider, South Thames Colleges Group (STCG), comes to an end on 31 July 2021. This contract was awarded in August 2016 for a period of 3 years, with extension provision of 2 x 12 month periods.
- 2.4. A Gateway 1 (GW1) report was approved in August 2020 by the Procurement Board to authorise the undertaking of an Open OJEU tender process to identify a preferred supplier to deliver the services on an initial 3 year term, with extension provision of a further 2 (1+1) years.
- 2.5. The focus of the service has been to widen participation amongst the more disadvantaged learners, narrowing the gap between the east and west of the borough. The strategy has centred on building effective partnerships in order to increase access to excluded learners in communities. Much progress has been made towards meeting the needs of disadvantaged communities located mainly in the east of the borough and the service has made progress in increasing the participation of BAME groups. Due to the successful implementation of the widening participation strategy over 88% of our learners on qualification courses and 59% on non-qualification courses were from ethnic minority groups in the 2018/19 academic year.
- 2.6. The Merton Adult Learning Strategy, approved by Cabinet on 27 January 2020, sets out an ambitious approach to increasing participation and upskilling residents to improve their social, economic and / or health outcomes. The Strategy is particularly timely in light of the Covid-19

pandemic and the need for the service to continue to develop its curriculum to meet the changing skills needs of residents. The award of this contract is an integral part of the success of the new strategy.

- 2.7. Since the move to a commissioning model the service has built up its provider base and currently commissions a number of providers to deliver specialist provision in the borough that is particularly focussed on upskilling residents to improve their life chances. From an initial 2 providers the service now commissions 9 providers to provide high quality adult learning provision and has been active in bringing in providers that haven't previously operated in the borough.
- 2.8. Market engagement was undertaken prior to the tender being issued and there was strong interest in the tender. It should be noted though that due to the impact of Covid-19 on providers some interest was subsequently reduced as they focussed on their existing provision.
- 2.9. The OJEU Contract Notice and ITT was published on 12 October 2020, with a submission deadline of midday 23 November 2020. 5 submissions were received, and the evaluation of the bids was carried out in line with the evaluation methodology of the tender. The OJEU Contract Notice and Invitation to Tender (ITT) was published via the London Tenders Portal, using the Open tender procedure.
- 2.10. Of the 5 tender submissions received by the submission deadline, 3 were deemed compliant. This was an increase of 3 tender submissions since the last commissioning process was undertaken in 2016.
- 2.11. The tender evaluation comprised of three stages: the first of which was a compliance check, on a pass/fail basis; the second was the quality and technical evaluation in line with the methodology prescribed in the tender; and the third was the assessment of price.
- 2.12. The tender evaluation was carried out by a panel of three officers from the Merton Adult Learning management team. Each compliant tender was evaluated individually by each member of the evaluation panel to undertake the quality and technical evaluation. Details of the evaluation questions, scoring criteria and weightings can be found in Appendix C.
- 2.13. The panel met on 24 November to discuss individual scores and comments for each question in order to arrive at an agreed, moderated score.
- 2.14. A quality threshold was contained within the evaluation methodology. Suppliers who failed to meet this threshold would be disqualified from the process, and would not be progressed to stage 3 - price assessment. Only one supplier satisfactorily met the quality and technical threshold.
- 2.15. The names of the bidders and their respective scores are included at Appendices A and C respectively.
- 2.16. Of the 5 tenders received, 4 were considered to have pricing that was low. One supplier passed the quality threshold for the quality evaluation, the other bid prices were reviewed (although not evaluated) to enable a more thorough review and understanding of the remaining compliant bid.

- 2.17. The procurement documents states that the contract would be awarded on the basis of the most economically advantageous tender to the Council, based on a 70% Technical / Quality and 30% Price split.
- 2.18. The bids were evaluated against the following Quality and Technical criteria:
- Experience of delivering similar provision
 - Quality Assurance
 - Range of course provision and qualifications
 - Marketing and promotion
 - Governance/Management
 - Proposed geographic spread of delivery in Merton
 - Transition, including TUPE
 - Innovation and Social Value
- 2.19. The table below summarises the evaluation outcome:

Supplier	Price Score 30%	Quality and Technical Score 70%	Total Score
Supplier E	30%	60%	90%
Supplier D	0%	22%	22%
Supplier C	0%	17%	17%

- 2.20. The successful bidder is a well-established organisation that has proven experience of delivering commissioned adult learning provision for local authorities. They have a track record of delivering high quality adult learning courses.
- 2.21. The bidder demonstrated value for money in their proposals and outlined a more diverse course offer that will address the skills needs of residents. They have demonstrable experience of delivery and high quality systems in place to ensure that residents progress and achieve in their courses. They also have established and excellent facilities that mean that Merton residents will have access to high quality and specialist equipment for some courses. The provider also demonstrated its ability to be able to quickly adjust its plans in light of any future disruption and has a large and expanding online course offer.
- 2.22. The contract will be for an initial term of 3 years, commencing on 1 August 2021, with the option to extend for a further two 12 month periods at the Council's discretion.

3 ALTERNATIVE OPTIONS

3.1. Do nothing

- 3.2. This would lead to no new Main Services contract being awarded and the expiry of the existing contract. This would mean that a large proportion of the grants received from the GLA and ESFA would need to be handed back and not invested in upskilling Merton residents.
- 3.3. **Revert back to direct delivery of Adult Learning services**
- 3.4. Following extensive public consultation Merton Adult Learning was established as a commissioning model to ensure that the provision was financially viable and better addressed the skills needs of Merton residents. This has been achieved and the service was recently awarded a 'Good' overall rating by Ofsted. This option would likely have a negative impact on budget and quality of provision.

4 CONSULTATION UNDERTAKEN OR PROPOSED

- 4.1. The London Borough of Merton undertook an extensive consultation process before deciding upon its commissioning model. All options of delivery were considered and the new model has achieved financial sustainability and a more developed curriculum to better meet the needs of Merton residents.
- 4.2. Consultation is a continual part of the service provision with regular surveys and feedback obtained from residents. Wider community data and information is also used to design the curriculum so it better fits the skills needs of Merton residents. A core component of this contract is learner voice and the ability of the provider to be able to track and receive feedback on its provision.

5 TIMETABLE

- 5.1. Progress to date is set out within the body of this report. Should the contract be awarded to the Preferred Bidder, the future timetable is as follows:

Event	Date
Notification of contract award decision	Wednesday 10 March 2021
"Standstill" period	Wednesday 10 March – Tuesday 23 March 2021
Confirm contract award	Wednesday 24 March 2021
Mobilisation period	From Wednesday 24 March 2021
Target commencement date	Sunday 1 August 2021

6 FINANCIAL, RESOURCE AND PROPERTY IMPLICATIONS

- 6.1. Merton Adult Learning relies solely on external grants to provide its provision. From the 2019/20 academic year the majority of the grants are

now administered by the GLA. Their allocation for this academic year (2020/21) is £1,360,577. A smaller grant for out of London learners is administered by the ESFA of £36,710. Other one off grants have also been received from the GLA for this academic year to deliver focussed provision in response to the Covid-19 pandemic.

- 6.2. There is no change in the estimated contract value from the current main services contract and clauses in the proposed contract mean that values are estimated and based on supplier performance and in receiving sufficient grants from the GLA and ESFA.

7 LEGAL AND STATUTORY IMPLICATIONS

- 7.1. The main statutory basis for the adult learning service is section 15B of the Education Act 1996. This section empowers local authorities to secure the provision for their area of full-time or part-time education suitable to the requirements of persons who have attained the age of 19, including provision for persons from other areas. It includes power to secure the provision of training, including vocational, social, physical and recreational training, and of organised leisure time occupation which is provided in connection with the provision of education or training. The authority may do anything which appears to them to be necessary or expedient for the purposes of or in connection with the exercise of their functions under this section. In exercising their functions, the authority must in particular have regard to the needs of persons with learning difficulties or disabilities.
- 7.2. The authority does not therefore have a statutory duty to maintain an adult education service but must in considering whether to provide a service and what service to provide take account in particular of the needs of people with learning difficulties or disabilities.
- 7.3. Notwithstanding this type of service and value of contract would normally fall under the Light Touch Regime, the use of the open procedure in the procurement is permissible under the Public Contracts Regulations 2015.
- 7.4. As the funding for the project is by way of grants, it would be prudent to make provision in the contract to cover how this would impact on the contract if the grant(s) were reduced, not forthcoming or withdrawn.
- 7.5. The recommendation to delegate to the Director of Community & Housing and in consultation with the Cabinet Member for Culture, Leisure and Skills is permitted under s9E Local Government Act 2000.

8 HUMAN RIGHTS, EQUALITIES AND COMMUNITY COHESION IMPLICATIONS

- 8.1. One of Merton Adult Learning Service's main priorities is community cohesion and addressing gaps amongst disadvantaged groups. This is an integral part of assessments and performance indicators and the successful bidder will have targets to improve delivery in these areas.

9 CRIME AND DISORDER IMPLICATIONS

9.1. None for the purposes of this report.

10 RISK MANAGEMENT AND HEALTH AND SAFETY IMPLICATIONS

10.1. Whilst recognised as low risk it should be noted that the low number of compliant bids could lead to some challenge from unsuccessful bidders. The evaluation panel are confident in the recommendations they are making and have a clear audit log and rationale for the awarding of this contract.

11 APPENDICES – THE FOLLOWING DOCUMENTS ARE TO BE PUBLISHED WITH THIS REPORT AND FORM PART OF THE REPORT

APPENDIX A THROUGH TO D (COMMERCIALLY SENSITIVE INFORMATION)

- Appendix A - The identities of the preferred and unsuccessful bidders
- Appendix B – Value of this contract
- Appendix C -Table of evaluation scores
- Appendix D - ITT Pass or fail criteria

12 BACKGROUND PAPERS

12.1. None included.

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By virtue of paragraph(s) 3 of Part 1 of Schedule 12A
of the Local Government Act 1972.

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